

VILLAGE OF OSCEOLA

FINANCIAL STATEMENTS WITH INDEPENDENT AUDITOR'S REPORT

For the Year Ended December 31, 2021

Table of Contents

December 31, 2021

-

	<u>Page</u>
INDEPENDENT AUDITOR'S REPORT	i-iii
BASIC FINANCIAL STATEMENTS	
Government-wide Financial Statements	
Statement of Net Position	
Statement of Activities	2
Fund Financial Statements	
Balance Sheet – Governmental Funds	
Reconciliation of the Governmental Balance Sheet to the Statement of Net Position Statement of Revenues, Expenditures and Changes in	4
Fund Balances – Governmental Funds	5
Reconciliation of the Statement of Revenues, Expenditures and Changes	
in Fund Balances of Governmental Funds to the Statement of Activities	6
Statement of Net Position – Proprietary Funds	7-8
Statement of Revenues, Expenses and Changes in	
Fund Net Position – Proprietary Funds	
Statement of Cash Flows – Proprietary Funds	
Statement of Net Position – Fiduciary Funds	
Statement of Changes in Financial Position – Fiduciary Funds	
Notes to the Financial Statements	14-59
REQUIRED SUPPLEMENTAL INFORMATION:	
Major Funds	
Schedule of Revenues, Expenditures and Changes in	
Fund Balance – Budget and Actual (With Variances) - General Fund	
Schedule of Village's Proportionate Share of the Net Pension Liability (Asset)	61
Schedule of Village's Contributions	
Schedule of Village's Proportionate Share of the Net OPEB Liability (Asset)	
Notes to Required Supplemental Information	
OTHER SUPPLEMENTAL INFORMATION:	
Non-Major Governmental Funds	
Combining and Individual Fund Statements and Schedules	
Combining Balance Sheet – Non-Major Governmental Funds	
Combining Statement of Revenues, Expenditures and Changes in	
Fund Balance – Non-Major Governmental Funds	66-67



INDEPENDENT AUDITOR'S REPORT

To the Village Board Village of Osceola Osceola, Wisconsin

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Village of Osceola, Wisconsin, as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Osceola, Wisconsin as of December 31, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Village of Osceola, Wisconsin, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village of Osceola, Wisconsin's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.



Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village of Osceola, Wisconsin's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village of Osceola, Wisconsin's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that budgetary comparison information, and Wisconsin Retirement System schedules on pages 47-48 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



Management has omitted the management discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basis financial statements. Such missing information, although not a apart of the basic financial statements, is required by the Government Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the financial statements are not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village of Osceola, Wisconsin's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Johnson BLOCK & Company, Inc.

Johnson Block & Company, Inc. November 22, 2022

Village of Osceola Osceola, Wisconsin Statement of Net Position December 31, 2021

	Governmental	Business-type	Primary Government
ASSETS			
Current Assets:			
Cash and Investments	\$ 1,944,760	\$ 234,778	\$ 2,179,538
Taxes receivable	1,642,218	3,497	1,645,715
Delinqunet taxes Current special assessments and charges	4,288 671,747	-	4,288 671,747
Accounts receivble	1,240	337,451	338,691
Other accounts receivable		1,902	1,902
Due from Other Governmental Agencies	-	130,516	130,516
Internal Balances	318,707	(318,707)	-
Inventories	-	10,977	10,977
Prepaid Expenses	6,656	400.414	6,656
Total Current Assets	4,589,616	400,414	4,990,030
Noncurrent Assets:			
Restricted Assets			
Cash and Cash Equivalents	22,079	328,530	350,609
Net Pension Asset	402,403	55,237	457,640
Other Assets			
Special Assessments due in the Future	16,347	-	16,347
Long-term loans receivable	425,951	-	425,951
Land Held for Resale Investment in Biosolids	70,682	2,515	70,682 2,515
Capital Assets	-	2,313	2,515
Land, Improvements, and			
Construction in Progress	5,225,663	36,941	5,262,604
Other Capital Assets, net of			
Depreciation	16,704,238	13,406,606	30,110,844
Net Capital Assets	21,929,901	13,443,547	35,373,448
Total Noncurrent Assets	22,867,363	13,829,829	36,697,192
Total Assets	27,456,979	14,230,243	41,687,222
DEFERRED OUTFLOWS OF RESOURCES			
Deferred Pension and OPEB Outflows	745,145	107,217	852,362
Total Deferred Outflows of Resources	745,145	107,217	852,362
Total Assets and Deferred Outflows	/ 15,115	107,217	052,502
of Resources	\$ 28,202,124	\$ 14,337,460	\$ 42,539,584
LIABILITIES			
Current Liabilities:	e (42.071	0 152 506	·
Accounts Payable and Accrued Expenses	\$ 643,871	\$ 153,596	\$ 797,467
Unearned Grant revenue Due to Other Governmental Agencies	133,766 10,420	-	133,766 10,420
Accrued Interest	66,401	16,489	82,890
Short-Term Debt	415,464		415,464
Current Portion of Long-Term Liabilities			
Bonds and Notes payable	838,454	907,484	1,745,938
Compensated absences	19,458	6,600	26,058
Total Current Liabilities	2,127,834	1,084,169	3,212,003
Noncurrent Liabilities			
Long-Term Liabilities			
Due in more than one year			
Bonds and Notes payable	7,341,928	3,115,245	10,457,173
Compensated Absences	60,021		60,021
Net Life Insurance OPEB Liability	122,491	27,162	149,653
Total Noncurrent Liabilities Total Liabilities	7,524,440	3,142,407	10,666,847
I otal Liadinties	9,652,274	4,226,576	13,878,850
DEFERRED INFLOWS OF RESOURCES			
Other Deferred Revenues	2,491,232	-	2,491,232
Deferred Pension and OPEB Inflows	914,813	128,377	1,043,190
Regulatory Credit		13,276	13,276
Total Deferred Inflows of Resources	3,406,045	141,653	3,547,698
NET POSITION			
Net Investment in Capital Assets	13,332,309	9,612,334	22,944,643
Restricted for:	15,552,507	7,012,554	22,744,045
Special Revenue	123,489	-	123,489
Capital Projects		95,548	95,548
Debt Service	-	28,170	28,170
Unrestricted	1,688,007	233,179	1,921,186
Total Net Position	15,143,805	9,969,231	25,113,036
Total Liabilities, Deferred Inflows of Resources, and Net			
Position	\$ 28,202,124	\$ 14,337,460	\$ 42,539,584
	,,	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	

Statement of Activities For the Year Ended December 31, 2021

			Program Revenue							Net (Expense) I		0		Position
					Progra	am Revenue					Primary Gov	vernment		
Functions/Programs		xpenses	Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions		Governmental Activities		Business-type Activities		Primary Government	
Primary government														
Governmental Activities														
General Government	\$	415,413	\$	96,834	\$	3,249	\$	-	\$	(315,330)			\$	(315,330)
Public Safety		1,433,947		467,707		9,828		-		(956,412)				(956,412)
Public Works		1,121,878		147,712		197,152		494,507		(282,507)				(282,507)
Health, Welfare and Sanitation		33,499		-		-		-		(33,499)				(33,499)
Culture and Recreation		610,567		2,823		181,209		12,320		(414,215)				(414,215)
Conservation and Development		532,756		-		3,715		-		(529,041)				(529,041)
Interest on Long-term debt		356,779		-		-		-		(356,779)				(356,779)
Total governmental activities		4,504,839		715,076		395,153		506,827		(2,887,783)				(2,887,783)
Business-type activities														
Water		515,679		803,549		-		24,218		-	3	12,088		312,088
Sewer		982,374		1,273,186		-		32,200		-	3	23,012		323,012
Total business-type activities		1,498,053		2,076,735		-		56,418		-	6	35,100		635,100
Total primary government	\$	6,002,892	\$	2,791,811	\$	395,153	\$	563,245		(2,887,783)	6	35,100		(2,252,683)
	Gener	al revenues:												
	Taxe	es:												
	Pro	operty taxes, le	vied fo	or general purpo	ses					1,063,496		-		1,063,496
	Pro	operty taxes, le	vied fo	or debt service						960,875		-		960,875
	Oth	her taxes								47,815		-		47,815
	Ro	om taxes								26,993		-		26,993
	Gran	nts and contribu	itions i	not restricted to	specific 1	orograms				349,897		-		349,897
		estricted invest								20,226		3,956		24,182
		cellaneous		8						92,951		6,638		99,589
	Specia	<i>ıl item -</i> gain (1	oss) or	n sale/retiremen	t of asset((s)				181,725		-		181,725
	Transf									112,583	(1	12,583)		-
	Т	fotal general re	venues	s, special items,	and trans	sfers				2,856,561		01,989)		2,754,572
		unsfers to fiduc		·						(42,000)		-		(42,000)
		Change in net								(73,222)	5	33,111		459,889
	Net po	sition - beginn	•							15,217,027		36,120		24,653,147
		sition - ending	<u> </u>	,					\$	15,143,805		69,231	\$	25,113,036

Balance Sheet Governmental Funds December 31, 2021

		General Fund		Debt Service		IF 2/RDA	Capital Projects		Gov	on-Major vernmental Funds	Total Governmental Funds	
ASSETS Cash and Cash Equivalents	\$	142,766	\$	198,916	\$	1,456,091	\$		\$	146,988	\$	1,944,761
Cash and Cash Equivalents	φ	142,700	φ	198,910	φ	1,450,091	¢	-	¢	140,988	φ	1,944,701
Receivables:												
Taxes		478,812		732,006		377,875		1,939		51,585		1,642,217
Delinquent Personal Property Taxes		4,288		-		-		-		-		4,288
Special Assessments		669,205		-		-		2,543		-		671,748
Accounts		1,240		-		-		-		-		1,240
Loans		-		-		165,691		260,260		-		425,951
Prepaid Expenses		615		-		-		6,040		-		6,655
Due from Other Funds		19,633		-		-		-		-		19,633
Restricted Cash		-		-		-		-		22,079		22,079
Special Assessments due in the Future		-		-		-		16,347		-		16,347
Advances Receivable		228,467		-		106,110		90,240		-		424,817
Total Assets	\$	1,545,026	\$	930,922	\$	2,105,767	\$	377,369	\$	220,652	\$	5,179,736
Total Assets and Deferred Outflows of Resources	\$	1,545,026	\$	930,922	\$	2,105,767	\$	377,369	\$	220,652	\$	5,179,736
LIABILITIES												
Liabilities:												
Accounts Payable	\$	64,024	\$	-	\$	490,041	\$	19,679	\$	29,490	\$	603,234
Accrued Liabilities		40,637		-		-		-		-		40,637
Unearned Grant Revenue		133,766		-		-		-		-		133,766
Short-Term Debt		-		-		-		415,464		-		415,464
Due to Other Funds		-		-		-		-		19,633		19,633
Payable to Other Governments		10,420		-		-		-		-		10,420
Advances Payable		-		-		-		106,110		-		106,110
Total Liabilities		248,847		-		490,041		541,253		49,123		1,329,264
DEFERRED INFLOWS OF RESOURCES												
Deferred Inflows - Loans Receivable		-		-		165,691		260,260		-		425,951
Deferred Inflows - Grants Receivable		-		-		-		-		-		-
Property Taxes		848,681		930,922		480,362		16,217		65,576		2,341,758
Total Deferred Inflows of Resources		848,681		930,922		646,053		276,477		65,576		2,767,709
FUND BALANCES (DEFICITS)												
Nonspendable		229,082		-		106,110		-		-		335,192
Restricted		-		-		863,563		-		123,489		987,052
Unassigned		218,416		-		-		(440,361)		(17,536)		(239,481)
Total Fund Balances (Deficits) Total Liabilities, Deferred Inflows of Resources,		447,498		-		969,673		(440,361)		105,953		1,082,763
and Fund Balances (Deficits)	\$	1,545,026	\$	930,922	\$	2,105,767	\$	377,369	\$	220,652	\$	5,179,736

Reconciliation of the Governmental Balance Sheet to the Statement of Net Position December 31, 2021

Amounts reported for governmental activities in the Statement of Net Position are different because: Capital assets used in governmental activities are not current financial resources and therefore are not reported in this fund financial statement, but are reported in the governmental activities of the Statement of Net Position. General Fixed Assets 21,929,901 Land Held for Resale 70,682 The net pension asset is not a current financial resource and is therefore not reported in the fund statements 402,403 Pension deferred outflows of resources and deferred inflows of resources are actuarially determined by the defined benefit pension plan. These items are reflected in the Statement of Net Position and are being amortized with pension expense in the Statement of Activities. 686,757 Deferred outflows of resources - oPEB - LRLIF 58,388 06/871 Deferred inflows of resources - OPEB + LRLIF (33,163) Deferred inflows of resources - OPEB + LRLIF (33,163) Deferred inflows are reported in the fund financial statement, but are already recognized as earned in the Statement of Net Position. 50,260 Some liabilities, (such as Notes Payable, Long-term Compensated Absences, and Bonds Payable), are not due and payable in the current period and are not included in the fund financial statement, but are included in the governmental activities of the Statement of Net Position. 66,402) Accrued Interest (66,402) </th <th>Total fund balance, governmental funds</th> <th></th> <th>\$ 1,082,763</th>	Total fund balance, governmental funds		\$ 1,082,763
resources and therefore are not reported in this fund financial statement, but are reported in the governmental activities of the Statement of Net Position. General Fixed Assets 21,929,901 Land Held for Resale 70,682 The net pension asset is not a current financial resource and is therefore not reported in the fund statements 402,403 Pension deferred outflows of resources and deferred inflows of resources are actuarially determined by the defined benefit pension plan. These items are reflected in the Statement of Net Position and are being amortized with pension expense in the Statement of Activities. Deferred outflows of resources - OPEB - LRLIF Deferred outflows of resources - pension (881,650) Deferred inflows of resources - OPEB - LRLIF (33,163) Deferred inflows of resources - OPEB - LRLIF (33,163) Deferred inflows are reported in the fund financial statement, but are already recognized as earned in the Statement of Net Position. Special Assessments 16,217 Loans Receivable 260,260 Some liabilities, (such as Notes Payable, Long-term Compensated Absences, and Bonds Payable), are not due and payable in the current period and are not included in the fund financial statement, but are included in the governmental activities of the Statement of Net Position. Accrued Interest (66,402) Bond and Notes Payable Due In More Than One Year (7,341,927) Net Life Inurance OPEB Liability (122,491) Compensated Absences (79,479) (8,448,753) Net Position of Governmental Activities in the Statement of Net			
General Fixed Assets Land Held for Resale21,929,901 70,682The net pension asset is not a current financial resource and is therefore not reported in the fund statements402,403Pension deferred outflows of resources and deferred inflows of resources are actuarially determined by the defined benefit pension plan. These items are reflected in the Statement of Net Position and are being amortized with pension expense in the Statement of Activities. Deferred outflows of resources - oPEB - LRLIF58,388 0.8388 0.841,650) Deferred inflows of resources - OPEB - LRLIF58,388 0.8388 0.841,650) 0.964erred inflows of resources - OPEB - LRLIF58,388 0.82388 0.264erred inflows of resources - OPEB - LRLIF58,388 0.26260Deferred inflows of resources - OPEB - LRLIF58,388 0.26260260,260Deferred inflows are reported in the fund financial statement, but are already recognized as earned in the Statement of Net Position. Special Assessments16,217 260,260Some liabilities, (such as Notes Payable, Long-term Compensated Absences, and Bonds Payable), are not due and payable in the current period and are not included in the fund financial statement, but are included in the governmental activities of the Statement of Net Position. Accrued Interest(66,402) (838,454) Bond and Notes Payable Due Within One Year (73,41,927) Net Life Inurance OPEB Liability Compensated Absences(79,479) (8,448,753) Net Position of Governmental Activities in the Statement of Net	resources and therefore are not reported in this fund financial statement, but are reported in the governmental activities of the Statement of Net		
not reported in the fund statements 402,403 Pension deferred outflows of resources and deferred inflows of resources are actuarially determined by the defined benefit pension plan. These items are reflected in the Statement of Net Position and are being amortized with pension expense in the Statement of Activities. 686,757 Deferred outflows of resources - pension 686,757 Deferred outflows of resources - pension 686,757 Deferred inflows of resources - OPEB - LRLIF 58,388 Deferred inflows of resources - OPEB - LRLIF (881,650) Deferred inflows of resources - OPEB - LRLIF (33,163) Deferred inflows are reported in the fund financial statement, but are already recognized as earned in the Statement of Net Position. 16,217 Loans Receivable 260,260 Some liabilities, (such as Notes Payable, Long-term Compensated Absences, and Bonds Payable), are not due and payable in the current period and are not included in the fund financial statement, but are included in the governmental activities of the Statement of Net Position. (66,402) Bond and Notes Payable Due Within One Year (838,454) Bond and Notes Payable Due In More Than One Year (7,341,927) Net Life Inurance OPEB Liability (122,491) Compensated Absences (79,479) (8,448,753) Net Position of Governmental Activities in the Statement of Net	General Fixed Assets		
resources are actuarially determined by the defined benefit pension plan. These items are reflected in the Statement of Net Position and are being amortized with pension expense in the Statement of Activities. Deferred outflows of resources - pension Deferred outflows of resources - OPEB - LRLIF Deferred inflows of resources - OPEB - LRLIF Deferred inflows of resources - OPEB - LRLIF Deferred inflows are reported in the fund financial statement, but are already recognized as earned in the Statement of Net Position. Special Assessments I6,217 Loans Receivable Some liabilities, (such as Notes Payable, Long-term Compensated Absences, and Bonds Payable), are not due and payable in the current period and are not included in the fund financial statement, but are included in the governmental activities of the Statement of Net Position. Accrued Interest Bond and Notes Payable Due Within One Year (66,402) Bond and Notes Payable Due In More Than One Year (7,341,927) Net Life Inurance OPEB Liability Compensated Absences (79,479) (8,448,753) Net Position of Governmental Activities in the Statement of Net	-		402,403
Deferred inflows of resources - pension(881,650)Deferred inflows of resources - OPEB - LRLIF(33,163)Deferred inflows are reported in the fund financial statement, but are already recognized as earned in the Statement of Net Position. Special Assessments16,217Loans Receivable260,260Some liabilities, (such as Notes Payable, Long-term Compensated Absences, and Bonds Payable), are not due and payable in the current period and are not included in the fund financial statement, but are included in the governmental activities of the Statement of Net Position. Accrued Interest(66,402) (838,454) Bond and Notes Payable Due Within One YearMet Life Inurance OPEB Liability Compensated Absences(79,479) (8,448,753)(8,448,753)Net Position of Governmental Activities in the Statement of Net1010	resources are actuarially determined by the defined benefit pension plan. These items are reflected in the Statement of Net Position and are being amortized with pension expense in the Statement of Activities. Deferred outflows of resources - pension		
already recognized as earned in the Statement of Net Position.16,217Special Assessments16,217Loans Receivable260,260Some liabilities, (such as Notes Payable, Long-term Compensated4Absences, and Bonds Payable), are not due and payable in the current16,217period and are not included in the fund financial statement, but are16,217included in the governmental activities of the Statement of Net Position.666,402Accrued Interest(66,402)Bond and Notes Payable Due Within One Year(838,454)Bond and Notes Payable Due In More Than One Year(7,341,927)Net Life Inurance OPEB Liability(122,491)Compensated Absences(79,479)Net Position of Governmental Activities in the Statement of Net	Deferred inflows of resources - pension		(881,650)
Absences, and Bonds Payable), are not due and payable in the current period and are not included in the fund financial statement, but are included in the governmental activities of the Statement of Net Position. Accrued Interest(66,402)Bond and Notes Payable Due Within One Year(838,454)Bond and Notes Payable Due In More Than One Year(7,341,927)Net Life Inurance OPEB Liability(122,491)Compensated Absences(79,479)Net Position of Governmental Activities in the Statement of Net	already recognized as earned in the Statement of Net Position. Special Assessments		
	 Absences, and Bonds Payable), are not due and payable in the current period and are not included in the fund financial statement, but are included in the governmental activities of the Statement of Net Position. Accrued Interest Bond and Notes Payable Due Within One Year Bond and Notes Payable Due In More Than One Year Net Life Inurance OPEB Liability Compensated Absences 	(838,454) (7,341,927) (122,491)	(8,448,753)
			\$ 15,143,805

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2021

		FOI the I ca	II Enueu Decen	DCI 31, 2021			
		neral Fund Debt Service		Capital Projects	TIF 1	Non-Major Governmental Funds	Total Governmental Funds
REVENUES							
Property Taxes	\$ 593,643	\$ 960,875	\$ 469,853	\$ -	\$ -	\$ -	\$ 2,024,371
Other Taxes	47,815	-	-	-	-	26,993	74,808
Special Assessment Revenue	490,040	-	-	7,596	-	-	497,636
Intergovernmental	543,282	-	17,309	-	-	171,075	731,666
License and Permits	108,411	-	-	28,980	-	-	137,391
Fines, Forfeits and Penalties	29,342	-	-	-	-	-	29,342
Public Charges for Services	258,157	-	-	-	-	122,701	380,858
Intergovernmental Charges for Services	151,929	-	-	-	-	-	151,929
Interest Income	1,882	-	-	43	-	17	1,942
Miscellaneous Income	316,367	-	4,200	16,509	-	9,883	346,959
Total Revenues	2,540,868	960,875	491,362	53,128		330,669	4,376,902
EXPENDITURES							
Current:							
General Government	338,158	-	19,000	-	-	130	357,288
Public Safety	1,270,478	-	-	1,096	-	4,249	1,275,823
Public Works	307,410	-	-	-	-	90,952	398,362
Culture, Recreation and Education	121,081	-	-	2,334	-	315,599	439,014
Conservation and Development	19,534	-	494,515	-	-	19,170	533,219
Capital Outlay	-	-	-	114,654	-	-	114,654
Debt Service							
Principal Repayment	-	3,277,252	-	-	-	-	3,277,252
Interest Expense	-	277,756	-	20,733	-	-	298,489
Fiscal Charges	-	77,768	356	-			78,124
Total Expenditures	2,056,661	3,632,776	513,871	138,817	-	430,100	6,772,225
Excess (Deficiency) of Revenues Over							
Expenditures	484,207	(2,671,901)	(22,509)	(85,689)		(99,431)	(2,395,323)
OTHER FINANCING SOURCES (USES)							
Proceeds from Sale of Capital Assets	-	-	-	9,300	-	-	9,300
Proceeds from Long-Term Debt	-	2,400,000	-	-	-	-	2,400,000
Premium on Bonds	-	149,734	-		-	-	149,734
Transfers In	112,583	122,167	-	200,000	-	139,000	573,750
Transfers Out	(381,000)	-	(83,600)	(36,197)	-	(2,370)	(503,167)
Total Other Financing Sources and Uses	(268,417)	2,671,901	(83,600)	173,103		136,630	2,629,617
Net Change Fund Balances	215,790	-	(106,109)	87,414	-	37,199	234,294
Fund Balances (Deficits) - Beginning	231,708	-	1,075,782	(527,775)	-	68,754	848,469
Fund Balances (Deficits) - Ending	\$ 447,498	\$ -	\$ 969,673	\$ (440,361)	\$ -	\$ 105,953	\$ 1,082,763

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2021

Net change in fund balances - total governmental funds:	\$ 234,294
Amounts reported for Governmental Activities in the Statement of Activities are different because:	
Governmental funds report outlays for capital assets as expenditures because such outlays use current financial resources. In contrast, the Statement of Activities reports only a portion of the outlay as expense. The outlay is allocated over the assets' estimated useful lives as depreciation expense for the period. This is the amount by which capital outlays exceeded depreciation in the current period. Capital Outlay \$ 30	6,436
Write-down of Construction in progress (85	5,961) 3,133) (1,127,658)
Governmental funds do not present revenues that are not available to pay current obligations. In contrast, such revenues are reported in the Statement of Activities when	
earned. Special Assessment Revenue recognized in prior years Amortization of debt premium Fixed asset sales	(5,053) 7,460 (27,575)
	7,252 9,734) 727,518
Some expenses reported in the statement of activities do not require the use of current financial resources and these are not reported as expenditures in governmental funds: Adjustment for decrease in accrued interest Adjustment for increase in compensated absences	19,834 (9,515)
Pension expense reported in the governmental funds represents current year required contributions into the defined benefit pension plan. Pension expense in the Statement of Activities is actuarially determined by the defined benefit pension plan as the difference between the net pension asset from the prior year to the current year, with some adjustments.	
Amount of current year required contributions into the defined benefit pension plan	107,473
Change in net position of governmental activities	\$ (73,222)

Statement of Net Position Proprietary Funds December 31, 2021

Proprietary Funds

		•			
Water		Sewer	Total		
 				1.000	
\$ 146,779	\$	87,999	\$	234,778	
613		2,884		3,497	
118,373		219,078		337,451	
1,701		201		1,902	
-		130,516		130,516	
 8,112		2,865	_	10,977	
 275,578		443,543		719,121	
232,982		95,548		328,530	
25,811		29,426		55,237	
 258,793		124,974		383,767	
36,941		-		36,941	
8,612,787		13,666,442		22,279,229	
(3,341,301)		(5,531,322)		(8,872,623)	
 5,308,427		8,135,120		13,443,547	
-		2,515		2,515	
-		2,515		2,515	
 5,842,798		8,706,152		14,548,950	
44,050		50,220		94,270	
		-		12,947	
 56,997		50,220		107,217	
 · · ·		· · · ·			
\$ 5,899,795	\$	8,756,372	\$	14,656,167	
	613 118,373 1,701 <u>8,112</u> <u>275,578</u> <u>232,982</u> <u>25,811</u> <u>258,793</u> <u>36,941</u> <u>8,612,787}</u> <u>(3,341,301)</u> <u>5,308,427</u> <u>-</u> <u>5,842,798}</u> <u>44,050</u> <u>12,947}</u> <u>56,997</u>	\$ 146,779 \$ 613 118,373 1,701 - 8,112 275,578 232,982 25,811 258,793 36,941 8,612,787 (3,341,301) 5,308,427 - - - - - - - - - - - - -	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	

Statement of Net Position Proprietary Funds December 31, 2021

Proprietary Funds

	Water		Sewer	Total
LIABILITIES				
Current Liabilities:				
Accounts Payable	\$ 4,757	\$	26,601	\$ 31,358
Accrued Liabilities	4,820		4,835	9,655
Taxes Accrued	112,583		-	112,583
Accrued Interest Payable	5,280		11,209	16,489
Compensated Absences	3,300		3,300	6,600
Current Portion of Long-Term Debt:				
Current Portion of Advances	59,001		51,464	110,465
Current Portion of Long-Term Bonds	405,295		502,189	907,484
Total Current Liabilities	 595,036		599,598	 1,194,634
Non-Current Liabilities:				
Long-Term Debt				
Notes Payable	80,000		65,000	145,000
Bonds and Loans Payable	 346,361		2,623,884	 2,970,245
Total Long-Term Debt	426,361		2,688,884	3,115,245
Other Liabilities:				
Net OPEB Liability - LRLIF	27,162		-	27,162
Advances Payable	 208,242		-	 208,242
Total Other Liabilities	 235,404		-	 235,404
Total Non-Current Liabilities	661,765		2,688,884	3,350,649
Total Liabilities	 1,256,801		3,288,482	 4,545,283
DEFERRED INFLOWS OF RESOURCES				
Regulatory Credit	13,276		-	13,276
Deferred Inflows of Resources - Pension	56,551		64,472	121,023
Deferred Inflows of Resources - LRLIF	7,354		-	7,354
	 77,181		64,472	 141,653
NET POSITION				
Net Investment in Capital Assets	4,668,287		4,944,047	9,612,334
Restricted for debt	28,170		-	28,170
Restricted for capital	-		95,548	95,548
Unrestricted	(130,644)		363,823	233,179
Total Net Position	 4,565,813	-	5,403,418	 9,969,231
Total Liabilities, Deferred Inflows of	 			
Resources, and Net Position	\$ 5,899,795	\$	8,756,372	\$ 14,656,167

Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds For the Year Ended December 31, 2021

	Proprietary Funds									
		Water		Sewer	Total					
REVENUES										
Charges for Services	\$	796,117	\$	1,166,077	\$	1,962,194				
Other Operating Revenues		7,432		107,109		114,541				
Total Operating Revenues		803,549		1,273,186		2,076,735				
OPERATING EXPENSES										
Operation and Maintenance		296,331		559,101		855,432				
Depreciation		177,655		315,177		492,832				
Taxes		5,419		1,815		7,234				
Total Operating Expenses		479,405		876,093		1,355,498				
Operating Income (Loss)		324,144		397,093		721,237				
NON-OPERATING REVENUES (EXPENSES)										
Interest and Investment Revenue		1,979		1,977		3,956				
Miscellaneous Non-Operating Revenue		6,638		-		6,638				
Capital Grants		12,458		-		12,458				
Interest Expense		(35,431)		(106,281)		(141,712)				
Debt Issuance Expense		(843)		-		(843)				
Total Non-Operating Revenue (Expenses)		(15,199)		(104,304)		(119,503)				
Income (Loss) Before Contributions and Transfers		308,945		292,789		601,734				
Capital Contributions		11,760		32,200		43,960				
Transfers Out		(112,583)		-		(112,583)				
Change in Net Position		208,122		324,989		533,111				
Total Net Position - Beginning-restated		4,357,691		5,078,429		9,436,120				
Total Net Position - Ending	\$	4,565,813	\$	5,403,418	\$	9,969,231				

Statement of Cash Flows - Proprietary Funds For the Year Ended December 31, 2021

	Water Utility	Sewer Utility	Totals 2021
Cash Flows From Operating Activities:			
Receipts from Customers	\$ 790,538	\$1,162,406	\$ 1,952,944
Receipts from Other Sources	7,432	99,001	106,433
Payments to Suppliers	(221,496)	(459,784)	(681,280)
Payments to Employees	(78,442)	(99,734)	(178,176)
Taxes Paid	(118,002)	(1,815)	(119,817)
Net Cash Provided (Used) by Operating Activities	380,030	700,074	1,080,104
Cash Flows From Capital and Related Financing Activities:			
Acquisition and Construction of Plant Assets	(30,509)	-	(30,509)
Impact fees	11,760	32,200	43,960
Repayment of Advances	(59,001)	(51,464)	(110,465)
Principal Payments on Long-Term Debt	(190,846)	(488,970)	(679,816)
Interest Paid	(37,221)	(108,027)	(145,248)
Net Cash Used for Capital and Related			
Financing Activities	(305,817)	(616,261)	(922,078)
Cash Flows From Investing Activities:			
Interest on Investments	1,979	1,977	3,956
Purchase of Non-Cash Equivalents	(232,982)	(95,548)	(328,530)
Sale of non-cash equivalents	231,003	95,320	326,323
Net Cash Provided (Used) by Investing Activities		1,749	1,749
Net Increase (Decrease) in Cash and Equivalents	74,213	85,562	159,775
Cash and Equivalents - Beginning of Year	72,566	2,437	75,003
Cash and Equivalents - End of Year	\$ 146,779	\$ 87,999	\$ 234,778
Reconciliation to Statement of Net Position			
Current Cash and Cash Equivalents	\$ 146,779	\$ 87,999	\$ 234,778
Restricted Cash and Investments	232,982	95,548	328,530
Less Non-Cash Equivalents	(232,982)	(95,548)	(328,530)
Cash and Equivalents - End of Year	\$ 146,779	\$ 87,999	\$ 234,778

Statement of Cash Flows - Proprietary Funds For the Year Ended December 31, 2021

	Water Utility		Sewer Utility		Totals 2021
Reconciliation of Operating Income (Loss) to Net Cash					
Provided (Used) by Operating Activities					
Operating Income	\$	324,144	\$	397,093	\$ 721,237
Adjustments to Reconcile Operating Income to Net					
Cash Provided by Operating Activities:					
Joint Meter		8,018		(8,018)	-
Other non-operating revenue		12,458		-	12,458
Tax Equivalent		(131,482)		-	(131,482)
Depreciation		177,655		315,177	492,832
Changes in Assets and Liabilities:					
Customer Accounts Receivable		(7,434)		(6,651)	(14,085)
Other Accounts Receivable		1,855		2,980	4,835
Due from/to Other Governmental Units		-		(8,108)	(8,108)
Pension asset/liability		(6,451)		(9,969)	(16,420)
Accounts Payable		(1,091)		17,554	16,463
Accrued Liabilities		2,358		16	 2,374
Net Cash Provided (Used) by Operating Activities	\$	380,030	\$	700,074	\$ 1,080,104

Statement of Net Position Fiduciary Funds December 31, 2021

	Municipal Court/Forfeitures		Tax Custodial Fund		Total	
ASSETS						
Cash and Cash Equivalents	\$	25,727	\$	596,839	\$	622,566
Receivables:						
Taxes Receivable		-		2,195,946		2,195,946
Prepaids		4,541		-		4,541
TOTAL ASSETS	\$	30,268	\$	2,792,785	\$	2,823,053
LIABILITIES						
Accounts Payable	\$	15,152	\$	-	\$	15,152
Due to Other Governments		-		2,792,785		2,792,785
Total Liabilities		15,152	\$	2,792,785		2,807,937
DEFERRED INFLOWS OF RESOURCES						
Unearned Revenue		5,444				5,444
NET POSITION						
Held in Trust for Benefits and Other Purposes		9,672				9,672
TOTAL LIABILITIES AND NET POSITION	\$	30,268			\$	2,823,053

Statement of Changes in Financial Position Fiduciary Funds For the Year Ended December 31, 2021

	Municipal Court/Forfeitures		Tax Collection Fund		Total	
ADDITIONS						
Fines, Forfeits and Penalties	\$	31,056	\$	-	\$	62,112
Public Charges for Services		12,039		-		24,078
Property Tax Collections For Other Governments		-		1,730,337		1,730,337
Total Additions		43,095		1,730,337		1,859,622
DEDUCTIONS						
Current:						
General Government		78,368		-		156,736
Payments of Taxes to Other Governments		-		1,730,337		1,730,337
Total Deductions		78,368		1,730,337		1,965,441
Excess (Deficiency) of Additions Over						
(Under) Deductions		(35,273)				(105,819)
OTHER FINANCING SOURCES (USES)						
Transfers In		42,000		-		84,000
Total Other Financing Sources and Uses		42,000		-		126,000
Change in Net Position		6,727		-		20,181
Net Position - Beginning		2,945		-		8,835
Net Position - Ending	\$	9,672	\$	-	\$	29,016

1. Summary of Significant Accounting Policies

The accounting policies of the Village of Osceola, Wisconsin conform to U.S. generally accepted accounting principles as applicable to governmental units.

A. Reporting Entity

This report includes all funds of the Village of Osceola. The reporting entity for the Village consists of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government.

Component Units

Redevelopment Authority

This report includes the Redevelopment Authority (the Authority) as a blended component unit. The Authority is a legally separate organization. The Board of the Authority is appointed by the Board of the Village of Osceola. The Authority meets the criteria of a component unit of the Village. The Authority was included as a blended component unit because it provides services exclusively, or almost exclusively, to the Village. See Note 19 for further details.

The Housing Authority of the Village of Osceola

Management of the Village has determined that the Housing Authority of the Village of Osceola (the "Housing Authority") is excluded as a component unit. The Housing Authority is a legally separate organization and appointments to the Housing Authority are approved by the Village Board; however, since the Village cannot impose its will on the Housing Authority and there is no material benefit to, or burden on, the Village, the Housing Authority does not meet the criteria for inclusion in the reporting entity. Financial statements for the Housing Authority may be obtained from:

Housing Authority of Osceola 602 3rd Avenue Osceola, WI 54020

1. Summary of Significant Accounting Policies (Continued)

B. Government-Wide and Fund Financial Statements

Government-wide financial statements are basic financial statements required for all governmental units. The Statement of Net Position and the Statement of Activities are the two required statements. Both statements are prepared on the full accrual basis. The modified accrual basis of accounting continues to be the appropriate basis of accounting for governmental fund financial statements.

All funds in the fund financial statements are reported as business-type activities, governmental activities or fiduciary funds. The definitions for these types of activities are discussed in other portions of Note 1.

Finally, all non-fiduciary funds are further classified as major or non-major funds. In reporting financial condition and results of operations for governmental units, the standard concentrates on major funds versus non-major funds.

Government-Wide Financial Statements

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The Village does not allocate indirect expenses to functions in the Statement of Activities. Program revenues include: 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported instead as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

Fund Financial Statements

Fund financial statements of the reporting entity are organized into individual funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, deferred outflows, liabilities, deferred inflows, net position/fund equity, revenues, and expenditure/expenses.

Funds are identified as major funds or non-major funds within the governmental and proprietary statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the government or meets the following criteria:

1. Total assets and deferred outflows, liabilities and deferred inflows, revenues, or expenditures/expenses of that individual governmental or proprietary fund are at least 10 percent of the corresponding total for all funds of that category or type and

1. Summary of Significant Accounting Policies (Continued)

B. Government-Wide and Fund Financial Statements (Continued)

Fund Financial Statements (Continued)

- **2.** Total assets and deferred outflows, liabilities and deferred inflows, revenues or expenditures/expenses of the individual governmental fund or proprietary fund are at least 5 percent of the corresponding total for all governmental and proprietary funds combined.
- **3.** In addition, any other governmental or proprietary fund that the Village believes is particularly important to financial statement users may be reported as a major fund.

Major Governmental Funds

The Village reports the following major governmental funds:

General Fund – accounts for the Village's primary operating activities. It is used to account for all financial resources except those required to be accounted for in another fund.

Debt Service Fund – accounts for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs other than TID or proprietary debt.

General Capital Projects Fund – The Capital Projects Fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities other than those financed from proprietary funds. The Village considers this fund major because of its importance to financial statement users.

Tax Incremental Financing District No. 2 (TID No. 2)/RDA fund.

Transactions of the Village's tax incremental districts are accounted for in capital projects funds and considered major funds. The Village's Redevelopment Authority, a blended component unit, accounts for its transactions in the TIF 2 fund.

Major Proprietary Funds

Proprietary funds are used to account for operations a) that are financed and operated in a manner similar to private business enterprise – where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or b) where the governing body has decided that periodic determination of revenues earned, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The following proprietary funds are included in these statements:

Water Utility – accounts for the operations of the water system.

Sewer Utility – accounts for the operations of the sewer system.

1. Summary of Significant Accounting Policies (Continued)

B. Government-Wide and Fund Financial Statements (Continued)

Non-Major Governmental Funds

The Village reports the following non-major governmental funds:

Special Revenue Funds – used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specific purposes.

Community Trust Police Library Building, Book, Operating Fire Community Trust Insurance Reserve Room Tax Insurance Reserve Library Act 150 Airport Fund Urban Forestry Grant Law Enforcement Grants

The Village also accounts for its Tax Incremental Financing District #3 –(TIF3) as a non-major capital projects fund.

Fiduciary Funds

Fiduciary funds consist of pension (and other employee benefit) trust funds, private-purpose trust funds, investment trust funds, and custodial funds. Fiduciary funds should be used only to report resources held for individuals, private organizations, or other governments. A fund is presented as a fiduciary fund when all of the following criteria are met: a) The government *controls* the assets that finance the activity, b) Assets are *not* generated from the *government's own-source revenues* or from government-mandated or voluntary nonexchange transactions, c) Assets are administered through a *qualifying trust or* the government does *not* have *administrative involvement* and the assets are *not* generated from the *government's delivery of goods or services* to the beneficiaries, *or* the assets are for the benefit of *entities that are not part of the government's reporting entity*.

The Village reports the following fiduciary funds:

Custodial Funds - used to account for assets held by the Village in a trustee capacity or as an agent for individuals, private organizations, and/or other governmental units. The Village accounts for tax collections payable to overlying taxing jurisdictions and the municipal courts forfeiture fund in a custodial fund.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Measurement focus refers to what is being measured, basis of accounting refers to when revenues and expenditures/expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

1. Summary of Significant Accounting Policies (Continued)

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Government-Wide Financial Statements

The government-wide Statement of Net Position and Statement of Activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recorded as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred inflows. Grants and similar items are recognized as revenue when earned. Unbilled receivables are recorded as revenues when services are provided.

As a general rule, the effect of inter-fund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the Village's water and sewer utilities and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. "Measurable" means the amount of the transaction can be determined. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the Village considers revenues to be available if they are collected within sixty days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for un-matured interest on long-term debt, claims, judgments, compensated absences, and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes are recorded in the year levied as receivables and deferred inflows. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

Intergovernmental aids and grants are recognized as revenues in the period the Village is entitled to the resources and the amounts are available. Amounts owed to the Village, which are not available, are recorded as receivables and deferred inflows of resources. Amounts received prior to the entitlement period are also recorded as deferred inflows of resources.

Special assessments are recognized as revenues when they become measurable and available as current assets. Annual installments due in future years are reflected as receivables and deferred inflows of resources. Delinquent special assessments being held for collection by the county are reported as receivables and non-spendable fund balance in the general fund.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services, special assessments, and interest. Other general revenues such as fines and forfeitures, inspection fees, recreation fees, and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

1. Summary of Significant Accounting Policies (Continued)

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Fund Financial Statements (Continued)

The Village reports deferred inflows on its governmental funds balance sheet. Deferred inflows of resources arise from taxes levied in the current year, which are for the subsequent year's operations. For governmental fund financial statements, deferred inflows of resources arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred inflows of resources also arise when resources are received before the Village has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the Village has a legal claim to the resources, the liability for deferred inflows of resources is removed from the balance sheet and revenue is recognized.

Proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and accrual basis of accounting, as described previously in this note.

The proprietary funds follow all pronouncements of the Governmental Accounting Standards Board. The proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the water and sewer utilities are charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The financial statements of the Village have been prepared in conformity with generally accepted accounting principles as applied to local government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

D. Assets, Liabilities, and Net Position or Equity

1) Cash and Cash Equivalents/Investments

The Village has pooled the cash resources of its funds in order to maximize investment opportunities. Each fund's portion of total cash and investments is reported as cash and cash equivalents/investments by the Village's individual major funds, and in the aggregate for non-major and agency funds. For purposes of the statement of cash flows, all cash and investments of the proprietary fund are considered to be cash equivalents, because they are available on demand from the cash and investments pool.

All deposits of the Village are made in board designated official depositories and are secured as required by State Statute. The Village may designate, as an official depository, any bank or savings association. Also, the Village may establish time deposit accounts such as NOW and SuperNOW accounts, money market accounts, and certificates of deposit.

- 1. Summary of Significant Accounting Policies (Continued)
- D. Assets, Liabilities, and Net Position or Equity (Continued)

1) Cash and Cash Equivalents/Investments (Continued)

Investments with remaining maturities at the time of purchase of one year or less are stated at amortized cost which approximates fair value. Investments with a maturity of more than one year at acquisition and non-money market investments are carried at fair value as determined by quoted market prices. All other investments are stated at fair value.

See Footnote 2 for additional information.

2) **Proprietary Cash and Equivalents**

For purposes of the proprietary fund statement of cash flows, the Village considers all highly liquid investments, with a maturity of less than three months, when purchased, to be cash equivalents. This consists of current cash and investments. Cash reserves in the amount of \$232,982 for the water are not considered cash equivalents since they consist of CDs with maturity dates greater than three months.

The Village has not formally adopted deposit and investment policies that limit the Village's allowable deposits or investments.

3) Taxes Receivable

Property taxes are levied prior to the end of the calendar year and are due and collectible in the following year. Property taxes attach as an enforceable lien as of January 1. The Village's portion of taxes is recorded as a receivable in the general fund. The County acts as the collecting agency for all Village taxes. Since Village property taxes are not considered available until January 1 of the year following the levy, they are recorded as deferred inflows of resources in the funds budgeted. Taxes are levied in December on the assessed value as of the prior January 1.

Property tax calendar - 2021 tax roll

Lien date and levy date	December, 2021
Tax Bills mailed	December, 2021
Payment in full, or	January 31, 1899
First installment due	January 31, 1899
Second installment due	July 31, 1899
Personal property taxes in full	January 31, 1899
Tax sale – 2021 delinquent	
real estate taxes	October, 2024

4) Allowance for Uncollectible Accounts

General fund accounts receivable have been adjusted for all known uncollectible accounts. No allowance is necessary at year-end. Delinquent real estate taxes as of July 31 are paid in full by the county, which assumes the collection thereof. No provision for uncollectible accounts receivable has been made for delinquent water and sewer billings because the utilities have the right by law to place delinquent bills on the tax roll.

1. Summary of Significant Accounting Policies (Continued)

D. Assets, Liabilities, and Net Position or Equity (Continued)

5) Special Assessments

Assessments against property owners for public improvements are generally not subject to full settlement in the year levied. Deferred special assessments are placed on tax rolls on an installment basis. Revenue from special assessments recorded in governmental funds is recognized as collections are made or as current installments are placed on tax rolls. Special assessments of proprietary funds are recorded as capital contributions at the time of assessment, if subject to collection.

Deferred special assessments, those not subject to collection, are recorded as another deferred inflow of resources until such time they are subject to collection.

Uncollected installments placed on prior year tax rolls are held for collection by the County and are remitted to the Village upon collection by the County. These delinquent installments are financed by the general fund.

6) Inventories and Prepaids

Inventories

Inventories of proprietary funds are valued at cost using the first-in/first-out method and are charged as expenses or capitalized when used. Governmental fund inventory items are charged to expenditure accounts when purchased. Year-end inventory was not material.

Prepaids

Prepaid expenditures consist of expenses paid in the current year for the following year.

7) **Restricted Assets**

Fund Financials

Restricted assets consisted of debt reserves and construction reserves relating to the utility mortgage revenue bonds. Proprietary fund restricted cash totaled \$328,530. This included debt reserves of \$232,982 for water utility revenue bonds and \$95,548 for sewer equipment replacement. The Library Building fund has \$22,079 restricted for capital outlay.

Government Wide Financials

The government wide financials include restricted cash and net pension assets for the governmental and business-type activities.

- 1. Summary of Significant Accounting Policies (Continued)
- D. Assets, Liabilities, and Net Position or Equity (Continued)

8) Capital Assets

Government-Wide Statements

In the government-wide financial statements, fixed assets are accounted for as capital assets. Capital assets are defined by the government as assets with an initial cost of more than \$5,000 for general capital assets including infrastructure assets, and an estimated useful life in excess of 1 year. All capital assets are valued at historical cost or estimated historical cost if actual amounts are unavailable. Donated fixed assets are recorded at their estimated fair value at the date of donation.

Prior to January 2004, infrastructure assets of governmental funds were not capitalized. Upon implementing GASB 34, governmental units are required to account for all capital assets, including infrastructure, in the government-wide statements prospectively from the date of implementation. Retroactive reporting of all major general infrastructure assets is encouraged but not required. The Village has retroactively reported all infrastructure acquired by its governmental fund types.

<u>General Fixed Assets</u> - Fixed assets acquired or constructed for general governmental services are recorded as expenditures in the fund from which the disbursements are made. Generally accepted accounting principles require that these fixed assets be capitalized at cost in the government-wide financial statements. Contributed fixed assets are to be recorded in the government-wide financial statements at fair market value at the time received. Interest incurred during construction is not capitalized.

Depreciation on governmental fixed assets is calculated using straight-line depreciation based on the estimated useful life of an asset. The estimated useful life of assets is determined by industry standards as recommended by GASB. Useful lives vary by asset type. Equipment and vehicles are depreciated over 5-20 years. Land improvements and building improvements are depreciated over 10-30 years. Streets are depreciated over 20 years. Buildings are depreciated over 39 -50 years. Other infrastructure is depreciated from 15 - 50 years. A full year of depreciation is taken in the year of acquisition.

<u>Proprietary Fund Fixed Assets</u> - Assets in the proprietary fund are capitalized at cost or fair value at date of contribution or acquisition. Normal repairs and maintenance that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining lives of the related assets. Net interest costs incurred for long-term debt issued for construction purposes is capitalized during the period of construction. Net interest cost consists of interest expense on long-term debt proceeds. No interest was capitalized in 2021.

Depreciation is charged over the estimated service life of the assets using the straight-line method. Annual depreciation charges are determined using the average utility plant in service and rates ranging from 1.3% to 26.70% for the water utility. The sewer utility, depending on the various classes of property, depreciates assets from 4 - 50 years.

9) Capital Contributions-Proprietary Funds

Contributions in aid of construction represent amounts received from customers for construction and the value of property (plant) contributed to the utilities. These amounts are not subject to repayment and are reported as additions to net position on the Statement of Revenues, Expenses and Changes in Net Position.

1. Summary of Significant Accounting Policies (Continued)

D. Assets, Liabilities, and Net Position or Equity (Continued)

10) Debt Issuance Costs

Debt issuance costs are recognized as expenditures in the current period for both the fund financial statements and the government wide financial statements.

11) Compensated Absences

Vacation is granted in varying amounts dependent on length of service. A maximum of five days may be carried over into the next vacation year, provided the employee gives notice to the administration prior to December 1 of the current year. The Village accrued \$26,058 in vacation as of December 31, 2021. This is recorded as a liability in the governmental activities of \$19,458 and the proprietary funds of \$6,600.

All full-time employees are eligible for ten days of sick leave for each 12 months of employment. One half (1/2) of all accrued sick days (up to 90 days) shall, at the time of retirement, be converted to dollar value and used to pay future health insurance premiums.

The remaining employee's accrued unused sick leave amounted to \$60,021 at December 31, 2021. The payments for compensated absences will be made at rates in effect when the benefits are used. The accumulated vacation and sick liabilities at December 31, 2021 are determined on the basis of current salary rates.

12) **Pensions**

For purposes of measuring the net pension liability (asset), deferred outflows of resources, and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported for WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefits terms. Investments are reported at fair value.

13) Other Post-Employment Benefits

The fiduciary net position of the Local Retiree Life Insurance Fund (LRLIF) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring the net other postemployment benefits ("OPEB") liability, deferred outflows of resources and deferred inflows of resources related to other post-employment benefits, OPEB expense, and information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIFs fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

- 1. Summary of Significant Accounting Policies (Continued)
- D. Assets, Liabilities, and Net Position or Equity (Continued)

14) Deferred Outflows and Inflows of Resources

Deferred outflows of resources represent a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then.

Deferred inflows of resources represent an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time.

15) Long-Term Obligations/Conduit Debt

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term obligations consist primarily of notes and bond payable, and accrued compensated absences.

All short term and long-term obligations expected to be financed from proprietary fund type operations are accounted for as fund liabilities.

Proceeds of long-term debt issues not recorded as fund liabilities are reflected as "Other Financing Sources" in the operating statement of the recipient fund. Retirement of these issues is reported as an expenditure of the debt service fund in the year in which the debt matures or is repaid, whichever is earlier.

Conduit debt obligations, such as industrial revenue bonds (IRBS), approved for business enterprises, do not constitute debt of the Village. Accordingly, the bonds are not recorded in the Village's financial statements.

16) Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results may differ from those estimates.

17) Claims and Judgments

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. Claims and judgments that would normally be liquidated with expendable available financial resources are recorded during the year as expenditures in the governmental funds. If they are not to be liquidated with expendable available financial resources, no liability is recognized in the governmental fund statements. The related expenditure is recognized when the liability is liquidated. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred. There were no significant claims or judgments at year-end requiring accrual.

- 1. Summary of Significant Accounting Policies (Continued)
- D. Assets, Liabilities, and Net Position or Equity (Continued)

18) Equity and Net Position Classifications

Government-Wide Statements

Equity is classified as net position and displayed in three components:

- a. Net Investment in Capital Assets Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted Net Position Consists of net position with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation.
- c. Unrestricted Net Position All other net position that does not meet the definition of "restricted" or "net investment in capital assets".

When both restricted and unrestricted resources are available for use, it is the Village's policy to use restricted resources first, then unrestricted resources as they are needed.

Fund Financial Statements – Governmental Funds – Fund Balance

In the fund financial statements, governmental fund balance is presented in five possible categories:

Non-spendable – resources which cannot be spent because they are either a) not in spendable form or; b) legally or contractually required to be maintained intact.

Restricted – resources with constraints placed on the use of resources are either a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

Committed – resources which are subject to limitation the government imposes upon itself at its highest level of decision making, and that remain binding unless removed in the same manner.

Assigned – resources neither restricted nor committed for which a government has a stated intended use as established by the Village Board or a body or official of which the Village Board has delegated the authority to assign amounts for specific purposes.

Unassigned – resources which cannot be properly classified in one of the other four categories. The General Fund is the only fund that reports a positive unassigned fund balance amount. Unassigned balances also include negative balances in the governmental funds reporting resources restricted for specific programs.

1. Summary of Significant Accounting Policies (Continued)

D. Assets, Liabilities, and Net Position or Equity (Continued)

18) Equity and Net Position Classifications (Continued)

The Village Board established a fund balance policy on January 25, 2011. The policy was amended on November 29, 2011. Key components of the policy are:

a. Strive to maintain a general fund balance equal or above 30% of budgeted general fund expenditures.

b. Any excess shall be allocated each year by the Village Board.

At December 31, 2021, the general fund unassigned fund balance was a deficit of \$218,416. The Village's Fund Balance policy states that fund balance should not be less than 30% of the 2021 budgeted expenditures. The Village was not in compliance with their policy. There were no excess funds to allocate to the Levy Stabilization Fund, the General Capital Fund, and Unassigned General Fund Balance. See Note 12 for the allocations.

E. Utility Rates – Proprietary Funds

The Village of Osceola Sewer Utility operates under service rules which are established by the Village Board. The Water Utility operates under service rules, which are established by the Public Service Commission of Wisconsin. Water rate charges are regulated by the Public Service Commission. Billings are made to customers on a monthly basis for water and sewer service.

F. Stewardship, Compliance, and Accountability

1) Budgetary Information

The Village's budget is adopted in accordance with Chapter 65 of the Wisconsin Statutes. Changes to appropriations authorized in the adopted budget generally require a vote of two-thirds of the entire membership of the governing body. Budgetary expenditure control is exercised at the individual account level.

Budget amounts include appropriations authorized in the original budget, any board approved amendments, appropriations of restricted resources received for funding specific expenditures and designated portions of the beginning balance of the general fund's equity expected to finance expenditures of the current fiscal year. Unused appropriations lapse at year-end unless specifically carried over for financing subsequent year expenditures.

Operating budgets are adopted each year for the general fund.

2) Limitations on the Village Tax Levy

As part of Wisconsin's Act 25 (2005), legislation was passed that limits the Village's future tax levies. Generally, the Village is limited to its prior tax levy dollar amount (excluding TIF districts), increased by the percentage change in the Village's equalized value due to new construction. Changes in debt service from one year to the next are generally exempt from this limit.

- 1. Summary of Significant Accounting Policies (Continued)
- F. Stewardship, Compliance, and Accountability (Continued)

3) Excess Expenditures Over Appropriations

The Village controls expenditures at the department level. A comparison of 2021 expenditures to budget can be found in the Required Supplementary Information.

G. Capital Contributions – Proprietary Funds

Contributions in aid of construction represent amounts received from customers for construction and the value of property (plant) contributed to the utilities. These are reported as additions to net position on the Statement of Revenues, Expenses and Changes in Net Position.

H. Tax Incremental Financing District

The Village has two Tax Incremental Districts (TIDs). The transactions of the Districts are shown in the TIF #2/RDA Funds and the TIF 3 non-major fund. TID's are authorized by Section 66.1105 of the Wisconsin Statutes. It is a method by which the Village can recover its project costs in designated Districts of the Village. Those costs are recovered through tax increments, which are placed on the tax rolls.

I. PSC Regulatory Credit

In 2004 the Public Service Commission of Wisconsin required regulated utilities to create a regulatory credit account. The amount of the credit was equal to the estimated accumulated depreciation on contributed utility plant as of December 31, 2003. The credit has the effect of reducing the rate base used by the Commission in approving user rates charged by the utilities. The credit is reported as a deferred inflow on the statement of net position. The credit is being amortized to non-operating income over a period of 20 years. As of December 31, 2021, the balance was \$13,276.

J. Inter-fund Transactions

The water utility is charged a tax equivalent due the general fund. Charges for the tax equivalent are recorded as operating transfers in the general fund and water utility. In 2021, the transfer was \$112,583.

The water and sewer utilities provide basic services to the general fund. Charges for fire protection, sanitation and basic services are recorded as expenditures in the general fund.

The sewer utility pays an annual meter use charge to the water utility in accordance with requirements of the Public Service Commission. The annual charge is recorded as an operating expense of the sewer utility and as a reduction of various operating expenses and as operating revenue of the water utility based on the components of the charge.

Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

1. Summary of Significant Accounting Policies (Continued)

J. Inter-fund Transactions (Continued)

The Village pools its cash. Its inter-fund receivables/payables represent cash loaned to other funds on an interim basis.

All other inter-fund transactions, except quasi-external transactions and reimbursements, are reported as transfers.

K. Advances to Other Funds

Non-current portions of long-term inter-fund loan receivables are reported as advances and are offset equally by a fund balance non-spendable account which indicates that they do not constitute expendable available financial resources and therefore are not available for appropriation. No additional funds were advanced from the General Fund to the Water Utility and the Sewer Utility in 2021. At December 31, 2021 the balance due to the General Fund for the Water Fund is \$177,003 and \$51,464 for the Sewer Fund. The advances are being repaid over a 5-year time-frame with no interest. Additional advances have been made from the Capital Projects fund to the Water fund for \$90,240 and from TIF 2 to the Capital Projects fund for \$106,110. As of December 31, 2021, no repayment schedule has been established for these advances.

See Note 10 for additional information.

2. Cash and Cash Equivalents/Investments

Cash for all Village funds is not pooled for investment purposes. At December 31, 2021, the cash and investments consist of the following:

Petty Cash/Cash on Hand	\$	2,372
Deposits with Financial Institutions	3,1	150,341
Total Cash and Investments	\$3,	152,713

Cash and investments as of December 31, 2021 are classified in the accompanying financial statements as follows:

Cash and Investments	\$ 2,179,538
Restricted Cash and Investments	350,609
Fiduciary Funds:	
Cash and Investments	622,566
Total Cash and Investments	\$ 3,152,713

2. Cash and Cash Equivalents/Investments (Continued)

Investments Authorized by Wisconsin Statutes

The Village is required to invest its funds in accordance with Section 66.04(2) of the Wisconsin Statutes. Such statute authorizes the Village to invest any of its funds not immediately needed in:

- (1) Deposits in any credit union, bank, savings bank, trust company or savings and loan association which is authorized to transact business in this State if the time deposits mature in not more than three years;
- (2) Bonds or securities issued or guaranteed as to principal and interest by the federal government, or by a commission, board or other instrumentality of the federal government;
- (3) Bonds or securities of any county, drainage district, VTAE district, village, city, town, district or school district of this State;
- (4) Any security which matures or which may be tendered for purchase at the option of the holder within not more than seven years of the date on which it is acquired, if that security has a rating which is the highest or second highest rating category assigned by Standard & Poor's Corporation, Moody's investor service or other similar nationally recognized rating agency or if that security is senior to, or on a parity with, a security of the same issuer which has such a rating;
- (5) Bonds or securities issued under the authority of the municipality;
- (6) The local government pooled-investment fund as established under Section 25.50 of the Wisconsin Statutes;
- (7) Agreements in which a public depository agrees to repay funds advanced to it by the Village, plus interest, if the agreement is secured by bonds or securities issued or guaranteed as to principal and interest by the federal government.
- (8) Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- (9) Repurchase agreements with public depositories, with certain conditions.
- (10) Bonds issued by the University of Wisconsin Hospital and Clinics Authority.

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates.

The Village does not have a formal investment policy that limits investment maturities as a means of managing its exposure of fair value losses arising from increasing interest rates.

The Village has \$232,982 in certificates of deposit with a maturity of 1 year. The Library has \$22,079 in certificates of deposit. The library certificates of deposit have maturities of 24-60 months. The principal amount of the certificates of deposit are restricted and only the interest from the certificates of deposit are available for use by the library for their operations.

2. Cash and Cash Equivalents/Investments (Continued)

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the Village would not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial risk for investments is the risk that, in the event of failure of the counterparty (e.g. broker-dealer) to a transaction, the Village would not be able to recover the value of its investment of collateral securities that are in the possession of another party. The Village does not have an investment policy for custodial credit risk.

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for time and savings deposit accounts and \$250,000 for demand deposit accounts. Bank accounts and the local government investment pool are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the relatively small size of the Guarantee Fund in relationship to the total deposits covered and other legal implications, recovery of material principal losses may be significant to individual organizations.

As of December 31, 2021, \$1,365,950 of the Village's deposits with financial institutions were in excess of federal and state depository insurance limits.

Concentration of Credit Risk

The Village does not have a policy for concentration of credit risk. All of the Village's investments were in certificates of deposit with the local bank.

3. Loans Receivable

The Village has a loan receivable of \$254,655 from a local business. The loan was made in 2016 and is to be repaid June 14, 2026. The interest rate on the loan is currently 4.25%. The rate is to be reviewed and adjusted as needed in 2021. Interest is paid on an annual basis. This loan was to assist with the expansion of the business. Interest in the amount of \$10,823 was paid in 2021.

The Village paid for work completed for two area businesses in 2017. These costs are being repaid over time. The outstanding balance was \$5,605 as of December 31, 2021.

The Village's TIF #2 has a loan receivable of \$160,000 from a business. The loan was made in 2007 and is to be repaid December 31, 2037 at an interest rate of .25%. This loan was to assist with the development of apartments located in the Village. The total loan receivable with accrued interest is \$165,691 as of December 31, 2021.

4. Receivables

The Village has special assessments outstanding of \$16,347 for Pheasant Run. These assessments were set up for installment to be made over 10 years. All other receivables are anticipated to be collected within one year.

5. Capital Assets

Capital asset activity in the governmental activities for the year ended December 31, 2021 was as follows:

	Balance 1/1/21	Additions	Retirements	Balance 12/31/21
Governmental Activities				
Non-depreciable Capital Assets:				
Land	\$ 5,235,663	\$ -	\$ 10,000	\$ 5,225,663
Infrastructure in process	85,961	-	85,961	-
Total Non-depreciable Capital Assets	5,321,624		95,961	5,225,663
Capital Assets Being Depreciated: Buildings, Improvements and Equipment Infrastructure Total Capital Assets Being Depreciated	14,521,053 20,215,651 34,736,704	36,436	317,708	14,239,781 20,215,651 34,455,432
Total Capital Assets	40,058,328	36,436	413,669	39,681,095
Less: Accumulated Depreciation Capital Assets Net of Depreciation	16,973,194 \$ 23,085,134	1,078,133 \$ (1,041,697)	300,133 \$ 113,536	17,751,194 \$ 21,929,901

Depreciation expense was charged to functions as follows:

Governmental Activities

General Government	\$ 67,229
Public Safety	189,564
Public Works	680,491
Health and Human Services	33,499
Culture, Recreation and Education	 107,350
	\$ 1,078,133

5. Capital Assets (Continued)

Capital asset activity in the business type activities for the year ended December 31, 2021 was as follows:

	Balance 1/1/21 Additions		Retirements		Balance 12/31/21			
Business Type Activities								
Non-depreciable Capital Assets:								
Land	\$	36,941	\$	-	\$	-	\$	36,941
Total Non-depreciable Capital Assets		36,941		-		-		36,941
Capital Assets Being Depreciated:								
Buildings and Equipment	e	5,699,098		-		-	6	5,699,098
Infrastructure	15	5,553,621	3	0,510		4,000	15	5,580,131
Total Capital Assets Being Depreciated:	22	2,252,719	3	0,510		4,000	22	2,279,229
Total Capital Assets	22	2,289,660	3	0,510		4,000	22	2,316,170
Less: Accumulated Depreciation		3,383,791	492	2,832		4,000		3,872,623
Capital Assets Net of Depreciation	\$ 13	9,905,869	\$ (46)	2,322)	\$	_	\$ 13	3,443,547

Depreciation expense was charged to functions as follows:

Business Type Activities	
Water Utility	\$ 185,673
Sewer Utility	307,159
Total Business-Type Activities Depreciation Expense	\$ 492,832

6. Deferred Outflows of Resources

The following is a schedule of the deferred outflows of resources on the government wide statement of net position:

	Governmental Activities		iness-Type ctivities	Total
Deferred life insurance outflows Deferred pension outflows	\$	58,388 686,757	\$ 12,947 94,270	\$ 71,335 781,027
Total deferred outflow of resources for government-wide statement of net position	\$	745,145	\$ 107,217	\$ 852,362

7. **Property Taxes**

Property taxes attach as an enforceable lien on property as of January 1. The Village bills and collects its own property taxes and also collects taxes for the School District of Osceola, Wisconsin Indianhead Technical College, Polk County and the State of Wisconsin. In accordance with State statutes, the property taxes are levied no later than the third Monday in December. Taxes are due on January 31, 2021 unless the installment method is chosen in which one-half is due on January 31, 2021 and one-half on July 31, 2021, respectively.

Agency fund amounts due to other taxing units at December 31, 2021 as the result of the billing of the 2021 tax roll are as follows:

School District of Osceola	\$ 1,812,056
Wisconsin Indianhead Technical College	74,591
Polk County	 906,138
Due to Other Governments	\$ 2,792,785

Taxes unpaid as of July 31 are turned over to the Polk County Treasurer for collection. Village property tax revenue is recognized in the year to which the levy pertains.

8. Inter-fund Receivables/Payables, Advances and Transfers

Inter-fund Receivables/Payables

There were inter-fund receivables and payables as of December 31, 2021 as follows:

Receivable Fund	Payable Fund		Amount	Purpose
General Fund	Library Act 150	_	\$ 19,633 Ca	ısh Flow
Total Inter-fund Re	ceivables	_	\$ 19,633	

Inter-fund balances are expected to be repaid in 2022.

Advances

The schedule of inter-fund advances is as follows:

Receivable Fund	Payable Fund	 Amount	Purpose
General Fund	Water	\$ 177,003	Cash Flow
General Fund	Sewer	51,464	Cash Flow
Capital Projects	Water	90,240	Capital
TIF 2	Capital Projects	 106,110	Cash Flow
Total Governmental	Advances	 424,817	_
Total Governmental	inter-fund receivables	 19,633	
Total Advances and Inter-fund Receivables		 444,450	_
Less Interfund Elim	inations	 (125,743)	<u>)</u>
Total Internal Balan	ces per GW Statement of Net Position	\$ 318,707	-

8. Inter-fund Receivables/Payables, Advances and Transfers (Continued)

The advances to the Water and Sewer funds were for cash flow purposes in previous years. Rate increases were implemented in 2019 for both utilities.

Amortization schedules have been set up for the three advances with 0% interest and are payable over 5 years. The current portion of the water advance is \$59,001 and the sewer advance is \$51,464.

Inter-fund Transfers

The following is a schedule of inter-fund transfers as of 12/31/2021:

Transfer From	Transfer To	 Amount	Purpose
General Fund	Library	\$ 139,000	Operations
General Fund	Capital	200,000	Library Sale
General Fund	Municipal Court	42,000	Subsidy
Airport	Debt service	2,370	Debt payments
TIF #2	Debt Service	83,600	Debt Payments
Capital	Debt service	 36,197	Return of debt premium
Transfers Out per Ge	overnmental Statements	503,167	
Water	General	112,583	Tax Equivalent
Transfers Out per Pr	oprietary Statements	112,583	-
Transfers Out per Ge	overnmental and Proprietary Statements	\$ 615,750	-
Less: Governmental	Interfund Eliminations	(503,167))
Transfers per Gover	nment-Wide Statements - Business-Type	· · · · ·	
Activities		\$ 112,583	=

The water utility transferred \$112,583 to the general fund for the tax equivalent. This is also regarded as a transfer from business-type activities to governmental activities. All other transfers were eliminated on the government-wide statements.

9. Long-Term Debt Obligations

All general obligation notes and bonds payable are backed by the full faith and credit of the municipality. Governmental activities notes and bonds will be retired by future property tax levies. Proprietary fund debt is payable by revenues from user fees of those funds, or if the revenues are not sufficient, by future tax levies. The following is a summary of long-term debt transactions of the Village for the year ended December 31, 2021:

9. Long-Term Debt Obligations (Continued)

	Balance 1/1/21	Issued	Retired	Balance 12/31/21	ıe Within Dne Year
Governmental Activities					
General Obligation Bonds and Notes	\$ 6,275,000	\$ 5 2,400,000	\$ 845,000	\$ 7,830,000	\$ 740,000
Notes from Direct Borrowing or Placements	73,763	-	32,253	41,510	6,454
Bond Anticipation Note	2,400,000	-	2,400,000	-	-
Total Land Contract Payable	92,000	-	-	92,000	92,000
Premium on long-term debt	74,598	149,734	7,460	216,872	-
Total Governmental Long-Term Debt	\$ 8,915,361	\$ 5 2,549,734	\$ 3,284,713	\$ 8,180,382	\$ 838,454
Business-Type Activities		_			
General Obligation Bonds and Notes Mortgage Revenue Bonds and Notes from	\$ 1,990,000	\$ 	\$ 295,000	\$ 1,695,000	\$ 335,000
Direct Borrowing	 2,712,545	 -	 384,816	 2,327,729	 572,484
Total Business-Type Activities	 4,702,545	_	679,816	4,022,729	907,484
Total Long-Term Debt	\$ 13,617,906	\$ 5 2,549,734	\$ 3,964,529	\$ 12,203,111	\$ 1,745,938

Governmental activities general obligation long-term debt issues and bond anticipation notes outstanding at December 31, 2021 consists of:

	riginal Amount	Date of Issue	Date of Maturity	Interest Rate	O	utstanding Debt	Current Portion
\$	1,090,000	9/4/2012	9/1/2022	0.02	\$	265,000	\$ 265,000
	1,315,000	11/3/2015	12/1/2023	2.00% - 3.00%		235,000	-
	65,000	7/12/2017	10/17/2017	2.85%		41,510	6,454
	4,470,000	10/16/2019	6/1/2038	3.00% - 4.00%		3,705,000	280,000
	1,500,000	6/1/2020	6/1/2030	1.25% - 2.20%		1,225,000	120,000
	2,400,000	6/1/2021	6/1/2041	2.25%-5.00%		2,400,000	75,000
Total Governmental General Obligation Debt \$ 7,871,510							\$ 746,454

9. Long-Term Obligations (Continued)

Scheduled annual requirements for retirement of governmental general obligation debt and bond anticipation notes outstanding at December 31, 2021 are summarized as follows:

	(Governmental Ge	neral Obligation l	Debt	
	Bonds a	nd Notes	Direct Bo	orrowings	
Year	Principal	Interest	Principal	Interest	Total
2022	\$ 740,000	\$ 278,417	\$ 6,454	\$ 1,180	\$ 1,018,417
2023	595,000	219,076	6,638	996	814,076
2024	625,000	191,726	6,825	809	816,726
2025	535,000	167,276	7,022	612	702,276
2026	425,000	148,001	7,222	412	573,001
2027-2031	2,210,000	512,914	7,349	207	2,722,914
2032-2036	1,635,000	253,834	-	-	1,888,834
2037-2041	1,065,000	48,731		-	1,113,731
	\$ 7,830,000	\$ 1,819,975	\$ 41,510	\$ 4,216	\$ 9,649,975

Wisconsin Statutes restrict general obligation debt to 5% of the equalized value of all property in the Village. At December 31, 2021, the Village's debt limit was as follows:

	2021
Equalized Value 12/31	\$ 261,336,800
Percent Limit	5%
General Obligation Debt Limit	13,066,840
Debt Subject to Limit	10,198,804
Available Debt Margin	\$ 2,868,036

The general obligation debt that is subject to the debt limit is as follows:

	Balance 12/31/21		
Long-Term General Obligation Debt Subject to Debt Limit			
Governmental General Obligation Debt	\$ 7,871,510		
Business-Type General Obligation Debt	1,911,830		
Total Long-Term GO Debt Subject to Debt Limit	9,783,340		
Short-Term General Obligation Debt Subject to Debt Limit			
Governmental Short-Term Debt	415,464		
Total Short-Term GO Debt Subject to Debt Limit	415,464		
Total GO Debt Subject to Debt Limit	10,198,804		

9. Long-Term Obligations (Continued)

Land Contract Payable

The Village signed a land contract in 2014 for the purchase of two lots totaling 16 acres. 12 acres are being held for resale and the remaining 4 acres are for Village use. The individual debt issue components are summarized below:

				12/31/21	Current
Original Amount	Date of Issue	Year of Maturity	Interest Rate	Balance	Portion
\$100,000	4/4/2014	4/4/2021	3.00% - 3.20%	\$ 92,000	\$ 92,000
				\$ 92,000	\$ 92,000

Scheduled annual requirements to repay the land contract outstanding at December 31, 2021 are summarized below:

Year	Principal	Interest	Total
2022	\$ 92,000	\$ 3,000	\$ 95,000
	\$ 92,000	\$ 3,000	\$ 95,000

Business-Type Activities

Scheduled annual requirements for retirement of the Water and Sewer bonds and notes outstanding at December 31, 2021 are summarized as follows:

		Wa	ater			Sev			
Year	Pr	incipal	Iı	Interest		Principal		Interest	 Total
2022	\$	5,000	\$	2,395	\$	155,000	\$	62,160	\$ 224,555
2023		-		2,320		160,000		57,510	219,830
2024		-		2,320		165,000		51,110	218,430
2025		-		2,320		170,000		44,510	216,830
2026		-		2,320		285,000		37,710	325,030
2027-2031		20,000		10,560		620,000		46,110	696,670
2032-2036		50,000		5,250		45,000		5,175	105,425
2037		10,000		150		10,000		150	 20,300
	\$	85,000	\$	27,635	\$	1,610,000	\$	304,435	\$ 2,027,070

9. Long-Term Obligations (Continued)

Scheduled annual requirements for retirement of mortgage revenue bonds and direct borrowings and placements outstanding at December 31, 2021 are summarized as follows:

		Wa	Water			Sev				
Year	P	Principal	I	Interest		Principal		Interest		Total
2022	\$	400,295	\$	27,478	\$	347,189	\$	33,216	\$	808,178
2023		188,680		12,355		355,608		24,691		581,334
2024		8,901		3,124		364,232		15,946		392,203
2025		9,127		2,888		373,066		6,996		392,077
2026		9,359		2,645		580		2,462		15,046
2027-2029		130,294		4,666		140,398		4,906		280,264
	\$	746,656	\$	53,156	\$	1,581,073	\$	88,217	\$	2,469,102

9. Long-Term Obligations (Continued)

Business-Type Activities (Continued)

General Obligation Debt

The Water and Sewer funds had the following general obligation debt outstanding as of December 31, 2021:

Utility	Original Amount	Date of Issue	Date of Maturity	Interest Rate	Outstanding Debt	Current Portion
Othity	Allioulit	15500	Maturity	Rate	Debt	Fortion
Water	\$ 85,000	10/16/2019	6/1/2038	2.2% - 4.0%	\$ 85,000	\$ 5,000
Water	341,199	12/1/2017	12/1/2022	2.85%	216,830	216,830
Sewer	65,000	10/16/2019	6/1/2038	2.2% - 4.0%	65,000	-
Sewer	2,480,000	12/17/2013	12/1/2028	2.00% - 4.00%	1,545,000	155,000
Total Gener	al Obligation De	bt			\$ 1,911,830	\$ 376,830

Mortgage Revenue Bonds

Outstanding mortgage revenue bonds for the Water and Sewer utilities totaled \$2,110,898 on December 31, 2021. There are a number of limitations and restrictions contained in the bond ordinances. The Village believes it is in compliance with all significant restrictions and limitations associated with the water revenue bonds. The Village's full faith and credit do not back mortgage revenue bonds which are instead backed only by the assets and revenues of the water and sewer utilities (proprietary funds). Individual debt issues outstanding at December 31, 2021 and annual requirements for their retirement are shown below:

	Original	Date of	Date of	Interest	Outstanding	Current
Utility	Amount	Issue	Maturity	Rate	Debt	Portion
Water	\$ 430,000	12/1/2005	12/1/2023	5.00%	\$ 355,000	\$ 175,000
Water	149,437	10/28/2009	5/1/2029	2.67%	70,705	8,045
Water	108,400	7/11/2013	12/1/2028	1.70%	104,120	420
Sewer	6,122,000	8/24/2005	5/1/2025	2.43%	1,437,775	346,609
Sewer	149,200	7/11/2013	12/1/2028	1.70%	143,298	580
Total Mortg	gage Revenue Bo	nds			\$ 2,110,898	\$ 530,654

9. Long-Term Obligations (Continued)

Bond Covenant Disclosures

The following information is provided in compliance with the resolution creating the revenue bonds:

Insurance

The utilities are exposed to various risks of loss related to torts, theft of, damage to, or destruction of assets, errors and omissions, workers compensation, and health care of its employees. These risks are covered through the purchase of commercial insurance, with minimal deductibles. Settled claims have not exceeded coverage in any of the last three years. There were no significant reductions in coverage compared to the prior year. Expiration for the following policies is January 1, 2022.

The utilities are covered under the following insurance policies as of December 31, 2021:

Туре	Cov	erage
Commercial General Liability		
Each occurrence	\$	2,000,000
Damage to rented premises		300,000
Medical expense		10,000
Personal and advertising injury		2,000,000
General aggregate		2,000,000
Products/completed operations aggregate		2,000,000
Employee Benefits Liability		1,000,000
Business Auto Declaraton		
Liability		2,000,000
Excess Umbrella Liability		3,000,000
Workers' Compensation and Employers' Liability		
Accident - each accident		1,000,000
Disease - each employee		1,000,000
Policy limit - disease		1,000,000

9. Long-Term Obligations (Continued)

Debt Coverage – Water and Sewer

Under terms of the resolutions providing for the issue of revenue bonds, revenues less operating expenses excluding depreciation (defined net earnings) must exceed 1.25 times the annual debt service of the bonds for water and 1.10 times for sewer. The coverage requirement was met for water and sewer:

	Water	Sewer
GROSS REVENUES		
Charges for Services	\$ 796,117	\$ 1,166,077
Other Operating Revenues	7,432	107,109
Impact Fees and Grants	24,218	32,200
Interest revenue	1,979	1,977
Total Operating Revenues	829,746	1,307,363
OPERATING EXPENSES		
Operation and Maintenance	296,331	559,101
Taxes	5,419	1,815
Total Operating Expenses	301,750	560,916
Net revenues	527,996	746,447
Highest Combined debt service - all bonds	204,794	380,514
Coverage Ratio	125%	110%
Net Revenues required	\$ 255,993	\$ 418,565
Coverage ratio is met for water and for sewer	\$ 272,003	\$ 327,882

Number of Customers - Water

The utility has the following number of customers and billed volumes for 2021:

	Wa	ater
		Sales
	Customers	(00 cf)
Residential	922	4,233,594
Commercial	108	2,459,213
Industrial Public	27	1,153,150
Authority Multi	29	1,457,690
Family	33	752,240
	1,119	10,055,887

9. Long-Term Obligations (Continued)

Conduit Debt Obligations

From time to time the Village has provided Industrial Revenue Bonds to provide financial assistance for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private sector served by the bond issuance. Neither the Village, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

The Village helped provide Industrial Revenue Bonds for \$2,000,000 in 1997. The aggregate amount of Industrial Revenue Bonds outstanding for any prior issues is undetermined. The Village also issued Industrial Revenue Bonds of \$2,800,000 in 1999. The Village also approved an Industrial Revenue Bond in 2006 for \$1,500,000. This is for a local business.

The Village authorized \$8 million in Hospital Revenue Bonds in 2007. The proceeds were transferred to Ladd Memorial Hospital, Inc. (hereafter "Hospital") and used for the construction of hospital facilities. These bonds do not constitute an obligation of the Village.

10. Inter-fund Advances

The following is a summary of the advance activity:

]	Balance]	Balance
	1	/1/2021	A	dditions	Re	payments		12/31/2021
Water Advance Due to General Fund	\$	236,004	\$	-	\$	59,001	\$	177,003
Water Advance Due to Capital Projects		90,240		-		-		90,240
Sewer Advance Due to General Fund		102,929		-		51,465		51,464
Capital Projects Advance Due to TIF 2		-		106,110		-		106,110
Total Governmental Advances	\$	429,173	\$	106,110	\$	110,466	\$	424,817

The advance repayment schedules were set up in 2018 with a 0% interest rate and a term of 5 years. Scheduled repayments for each advance are summarized as follows:

	Water \$295,005				Sewer 205,857	Total Governmental		
Year		rincipal		Principal		Principal		
2022	\$	59,001	_	\$	51,464	\$	110,465	
2023		59,001			-		59,001	
2024		59,001	_				59,001	
	\$	177,003	_	\$	51,464	\$	228,467	

10. Inter-fund Advances (Continued)

The advances from the capital projects fund to the water utility and from TIF 2 to the capital projects fund have not been set up for repayment.

11. Deferred Inflows of Resources

Deferred inflows of resources recorded by the Village at December 31, 2021 totaled \$2,767,709 in the governmental fund financials and \$3,406,045 in the Statement of Net Position Governmental Activities. The Proprietary Funds Deferred Inflows of Resources was \$128,377 for both the fund financials and the government-wide financials. The detail is outlined below for the governmental funds:

	General Fund	TIF #2/ RDA	Capital Projects Fund	Debt Service	TIF 3	Total Governmental
2021-22 Tax Roll	\$ 608,675	\$480,362	\$ -	\$930,922	\$ 65,576	\$ 2,085,535
Special Assessments	-	-	16,217	-	-	16,217
Special Charges	240,006	-	-	-	-	240,006
Loan Receivable	-	165,691	260,260	-		425,951
Total Deferred Inflows of Resources per Fund Financials	848,681	646,053	276,477	930,922	65,576	2,767,709
Government-wide adjustments: Special Assessments Loans Receivable	-	-	(16,217) (260,260)	-	-	(16,217) (260,260)
Deferred Inflows - OPEB and Pension	914,813					914,813
Total Deferred Inflows of Resources per Government Wide Statement of Net Position	\$ 1,763,494	\$ 646,053	<u>\$ -</u>	\$ 930,922	\$ 65,576	\$ 3,406,045

12. Fund Balance and Net Position

The following is a detailed schedule of ending fund balances as reported in the fund financial statements by category:

	Nonspendable	Restricted	Unassigned	Total
General Fund				
Advance receivable	\$ 228,467	\$ -	\$ -	\$ 228,467
Prepaid expenses	615	-	-	615
Unassigned			218,416	218,416
Subtotal General Fund	229,082	-	218,416	447,498
TIF 2/RDA	_			
Advance receivable	106,110	-	-	106,110
TIF expenses and debt service		863,563		863,563
Subtotal TIF 2/RDA	106,110	863,563		969,673
Capital Projects Funds	_			
Deficit fund balance		-	(440,361)	(440,361)
Subtotal Capital Projects Fund		-	(440,361)	(440,361)
Non-Major Funds	_			
Community Trust Police	-	1,456	-	1,456
Law Enforcement Grants	-	151	-	151
Library ACT 150	-	-	(12,315)	(12,315)
Library Building Book Operating	-	38,032	-	38,032
Fire Community Trust	-	12,890	-	12,890
Urban Forestry Grant	-	2,422	-	2,422
Airport	-	26,262	-	26,262
Room Tax Fund	-	38,079	-	38,079
Insurance Reserve	-	4,197	-	4,197
TIF 3	-	-	(5,221)	(5,221)
Subtotal Non-Major Funds	_	123,489	(17,536)	105,953
GRAND TOTAL ALL FUNDS	\$ 335,192	\$ 987,052	\$ (239,481)	\$ 1,082,763

12. Fund Balance and Net Position (Continued)

Deficit Fund Balances

The following funds have a deficit fund balance.

	Deficit Fund
Fund	Balance
Capital Projects	\$ 440,361
Library ACT 150	12,315
TIF 3	5,221

The Capital Projects deficit was financed by a short-term debt obligation. Debt service levies will reduce the capital project deficit fund balance. The Library ACT 150 fund deficit will be addressed in 2022. The TIF 3 fund deficit will be recovered through collection of future tax increment.

Net Investment in Capital Assets

Net investment in capital assets was as follows:

						Total
	G	overnmental			В	usiness-type
		Activities	 Water	 Sewer		Activities
Capital assets	\$	21,928,155	\$ 5,308,427	\$ 8,135,120	\$	13,443,547
less current portion of debt		(838,454)	(405,295)	(502,189)		(907,484)
less long-term debt		(7,341,928)	(426,381)	(2,688,884)		(3,115,265)
less capital short-term debt		(415,464)	-	-		-
less deferred regulatory credit		-	(13,276)	-		(13,276)
add debt not related to capital assets-						
debt reserve		-	 204,812	 -		204,812
	\$	13,332,309	\$ 4,668,287	\$ 4,944,047	\$	9,612,334

12. Fund Balance and Net Position (Continued)

Restricted Net Position

The restricted net position as of December 31, 2021, consists of the following:

						Total
	Gov	vernmental			Bus	siness-Type
	Α	ctivities	 Water	 Sewer	A	Activities
Restricted for:						
Debt Service - Redemption Fund	\$	-	\$ 28,170	\$ -	\$	28,170
Equipment Replacement		-	-	95,548		95,548
Special Revenue						
Community Trust Police		1,456	-	-		-
Law Enforcement Grants		151	-	-		-
Library Building Book Operating		38,032	-	-		-
Fire Community Trust		12,890	-	-		-
Urban Forestry		2,422	-	-		-
Airport		26,262	-	-		-
Room Tax		38,079	-	-		-
Insurance Reserve		4,197	-	-		-
	\$	123,489	\$ 28,170	\$ 95,548	\$	123,718

13. Agreement with Village of Dresser

The Village has entered into an agreement with the Village of Dresser to treat the wastewater effluent of the Village of Dresser at the Osceola wastewater treatment plant. An amendment to the agreement was put into effect on May 2, 2005 to reflect cost-sharing for the new treatment plant. The agreement requires quarterly payments by the Village of Dresser for its share of operation and maintenance expenses plus a depreciation charge associated with the treatment plant. The agreement became effective January 11, 1985. The amount chargeable to the Village of Dresser for its share of 2021 operation and maintenance expenses and shared capital charges was \$260,112.

The Village's sewer fund has a receivable from the Village of Dresser accrued for \$130,516 as of December 31,2021. This includes the 4th quarter 2021 billing (\$49,503). In addition, \$26,680 is the net due to the Village of Dresser for the 2020 true-ups and \$27,745 for 2021 true-ups.

The Village also has a receivable of \$26,588 from Dresser for back-billings from 2014-2016. An agreement has been reached as of December 31, 2021 with the Village of Dresser regarding to pay this over 3 years with quarterly installments of \$5,317.50.

14. Tax Incremental Districts

The Village has two active tax incremental financing districts (TIDs) in accordance with Section 66.46 of the Wisconsin Statutes. The ordinance creating TID #2 was dated July 27, 1992. TID #3 was created September 23, 2020. The project plans, on file in the office of the Village Administrator, detail the proposed projects, the estimated years of construction or site acquisition and the estimated costs of the individual project components. Transactions of the tax incremental districts have been accounted for in separate capital projects funds. Project expenditures have been financed by proceeds from long-term borrowing and advances from the general-fund. The indebtedness is expected to be paid from the increase in property tax revenue which results from the increased valuation in the tax incremental districts. The following is a summary of the two districts' expenditures and revenues through December 31, 2021:

	TIF #2]	TIF #3
Accumulated Project Expenditures:			
Construction and Administration	\$ 8,513,343	\$	5,221
Interest on Debt and Debt Issuance Costs	3,036,625		-
Total Expenditures	\$ 11,549,968	\$	5,221
Accumulated Project Revenues	12,422,641		-
Net Revenues (over) Project Costs	\$ (872,673)	\$	5,221

The transactions above are reconcilable to the fund balances in the TIF funds at December 31, 2021 as follows:

	 TIF #2	 TIF #3
Project Debt Obligation Outstanding at 12/31/2021	\$ 80,000	\$ -
Revenues Over (Under) expenditures	872,673	(5,221)
Plus: Transfer from General Fund	 17,000	-
Ending Fund Balance 12/31/2021	\$ 969,673	\$ (5,221)

15. Related Parties

Osceola Industrial Development Corporation (OIDC)

The OIDC is a Wisconsin non-stock corporation with a seven-member board of directors. The Village Administrator serves on the board. The following transactions were consummated between the Village and the OIDC.

• There are separate marketing agreements between the Village and the OIDC. As land in the industrial park is sold, the OIDC keeps the sale proceeds and pays the Village its cost of land. There were no sales transactions in 2021.

16. Wisconsin Retirement System

Plan Description. The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1200 hours a year and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a WRS Financial Report, which can be found at https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements.

Vesting. For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits Provided. Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and executive service retirement plan participants, if hired on or before 12/31/2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuariallyreduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

Post-Retirement Adjustments. The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement.

16. Wisconsin Retirement System (Continued)

The Core and Variable annuity adjustments granted during recent years are as follows:

	Core Fund Adjustment	Variable Fund Adjustment
Year	(%)	(%)
2011	(1.2)	11.0
2012	(7.0)	(7.0)
2013	(9.6)	9.0
2014	4.7	25.0
2015	2.9	2.0
2016	0.5	(5.0)
2017	2.0	4.0
2018	2.4	17.0
2019	0.0	(10.0)
2020	1.7	21.0

Contributions. Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, and Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee Category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$87,610 in contributions from the employer. Contribution rates as of December 31, 2021 are:

Employee Category	Employee	Employer
General (including teachers,		
executives and elected officials)	6.75%	6.75%
Protective with Social Security	6.75%	11.75%
Protective without Social Security	6.75%	16.35%

16. Wisconsin Retirement System (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At December 31, 2021, the Village reported a liability (asset) of (\$457,640) for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of December 31, 2020, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of December 31, 2019 rolled forward to December 31, 2020. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The Village's proportion of the net pension liability (asset) was based on the Village's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2020, the Village's proportion was .00733029% which was an increase of .00037922% from its proportion measured as of December 31, 2019.

For the year ended December 31, 2021, the Village recognized pension (income) of \$(47,649).

At December 31, 2021, the Village of Osceola reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		erred Inflows Resources
Differences between expected and actual experience	\$ 662,345	\$	(142,668)
Net differences between projected and actual earnings on pension plan investments	-		(859,183)
Changes in assumptions	10,380		-
Changes in proportion and differences between employer contributions and proportionate share of contributions	5,583		(822)
Employer contributions subsequent to the measurement date	102,719		_
Total	\$ 781,027	\$	(1,002,673)

\$102,719 reported as deferred outflows related to pension resulting from the Village's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

16. Wisconsin Retirement System (Continued)

2,973)
1,892)
4,297)
5,203)
-
4,365)

Actuarial Assumptions. The total pension asset in the December 31, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2019
Measurement Date of Net Pension Liability (Asset):	December 31, 2020
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	7.0%
Discount Rate:	7.0%
Salary Increases:	
Inflation	3.0%
Seniority/Merit	0.1% - 5.6%
Mortality:	Wisconsin 2018 Mortality Table
Post-Retirement Adjustments	1.9%*

* No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.9% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. The total pension liability for December 31, 2019 is based upon a roll-forward of the liability calculated from the December 31, 2019 actuarial valuation.

Long-Term Expected Return on Plan Assets. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

16. Wisconsin Retirement System (Continued)

Asset Allocation Targets and Expected Returns As of December 31, 2020

		Long-Term Expected Nominal	Long-Term Expected Real
Core Fund Asset Class	Asset Allocation %	Rate of Return %	Rate of Return %
Global Equities	51	7.2	4.7
Fixed Income	25	3.2	0.8
Inflation Sensitive Assets	16	2.0	(0.4)
Real Estate	8	5.6	3.1
Private Equity/Debt	11	10.2	7.6
Multi-Asset	4	5.8	3.3
Total Core Fund	115	6.6	4.1
Variable Fund Asset Class			
U.S. Equities	70	6.6	4.1
International Equities	30	7.4	4.9
Total Variable Fund	100	7.1	4.6

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.4% Asset Allocations are managed within established ranges; target percentages may differ from actual monthly allocations

Single Discount Rate. A single discount rate of 7.00% was used to measure the total pension liability for the current and prior year. This single discount rate is based on the expected rate of return on pension plan investments of 7.00% and a municipal bond rate of 2.75% (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2019. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.). Because of the unique structure of WRS, the 7.00% expected rate of return implies that a dividend of approximately 1.9% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid.

The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

16. Wisconsin Retirement System (Continued)

Sensitivity of the Village's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate. The following presents the Village's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.00 percent, as well as what the Village's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

	1% Decrease to Discount Rate (6.00%)		Current Discount Rate (7.00%)		 1% Increase to Discount Rate (8.00%)	
Village's proportionate share of the net pension liability (asset)	\$	435,610	\$	(457,640)	\$ (1,113,725)	

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <u>http://etf.wi.gov/publications/cafr.htm</u>

Allocation of Pension Plan Disclosures. Pension amounts are allocated between governmental and proprietary funds based on the percentage of required contributions or retirement expenses accounted for in each fund.

17. Other Postemployment Benefits – Multiple-Employer Life Insurance Plan

Plan Description

The LRLIF is a multiple-employer defined benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides post-employment life insurance benefits for all eligible employees.

OPEB Plan Fiduciary Net Position

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at <u>http://etf.wi.gov/publications/cafr.htm.</u>

Benefits Provided

The LRLIF plan provides fully paid up life insurance benefits for post-age 64 retired employees and pre-65 retirees who pay for their coverage.

Contributions

The Group Insurance Board approves contribution rates annually, based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation, taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member's working lifetime funds a post-retirement benefit.

Employers are required to pay the following contributions based on employee contributions for active members to provide them with Basic Coverage after age 65. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the employee premiums until age 65 in order to be eligible for the benefit after age 65.

17. Other Postemployment Benefits – Multiple-Employer Life Insurance Plan (Continued)

Contribution rates as of December 31, 2021 are:

Coverage Type	Employer Contribution
25% Post Retirement Coverage	20% of Member Contribution

Employee contributions are based upon nine age bands through age 69 and an additional eight age bands for those age 70 and over. Participating employees must pay monthly contribution rates per \$1,000 of coverage until the age of 65 (age 70 if active). The employee contribution rates in effect for the year ended December 31, 2020 are as listed below:

Life Insurance							
Employee Contribution Rates*							
For the year ended December 31, 2020							
Attained Age Basic Supplemental							
Under 30	\$0.05	\$0.05					
30-34	0.06	0.06					
35-39	0.07	0.07					
40-44	0.08	0.08					
45-49	0.12	0.12					
50-54	0.22	0.22					
55-59	0.39	0.39					
60-64	0.49	0.49					
65-69	0.57	0.57					
*Disabled members under age 70 receive a waiver-of-							
premium benefit.							

During the reporting period, the LRLIF recognized \$542 in contributions from the employer.

OPEB Liabilities, **OPEB** Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs

At December 31, 2021, the Village reported a liability of \$149,653 for its proportionate share of the net OPEB liability (asset). The net OPEB liability (asset) was measured as of December 31, 2020, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of January 1, 2020 rolled forward to December 31, 2020. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The Village's proportion of the net OPEB liability (asset) was based on the Village's share of contributions to the OPEB plan relative to the contributions of all participating employers. At December 31, 2020, the Village's proportion was .027206% which was a decrease of .007584% from its proportion measured as of December 31, 2019.

17. Other Postemployment Benefits – Multiple-Employer Life Insurance Plan (Continued)

For the year ended December 31, 2021 the Village recognized OPEB expense of \$18,350.

At December 31, 2021 the Village reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	Deferred Outflows of Resources		In	Deferred Iflows of esources
Differences between expected and actual experience	\$	-	\$	(7,140)
Net differences between projected and actual earnings on plan investments		2,178		-
Changes in actuarial assumptions		58,217		(10,268)
Changes in proportion and differences between employer contributions and proportionate share of contributions		10,940		(23,109)
Employer contributions subsequent to the measurement date Totals	\$	- 71,335	\$	- (40,517)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended December 31:	Outflo	et Deferred ws (Inflows) of Resources
2022	\$	6,337
2023		6,102
2024		5,859
2025		5,029
2026		7,030
Thereafter		461
Total	\$	30,818

17. Other Postemployment Benefits – Multiple-Employer Life Insurance Plan (Continued)

Actuarial Assumptions

The total OPEB liability in the January 1, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	January 1, 2020
Measurement Date of Net OPEB Liability (Asset)	December 31, 2020
Actuarial Cost Method:	Entry Age Normal
20 Year Tax-Exempt Municipal Bond Yield:	2.12%
Long-Term Expected Rated of Return:	4.25%
Discount Rate:	2.25%
Salary Increases	
Inflation:	3.00%
Seniority/Merit:	0.1% - 5.6%
Mortality:	Wisconsin 2018 Mortality Table

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. The Total OPEB Liability for December 31, 2020 is based upon a roll-forward of the liability calculated from the January 1, 2020 actuarial valuation.

Long-term Expected Return on Plan Assets

The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carriers' general fund, specifically 10-year A- Bonds (as a proxy, and not tied to any specific investments). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on the aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto.

Local OPEB Life Insurance								
Asset Allocation Targets and Expected Returns								
	As of Decem	ber 31, 2020						
Long-Term Expected								
	Geometric Real Rate of							
Asset Class	Index	Target Allocation	Return					
US Credit Bonds	Barclays Credit	50%	1.47%					
US Mortgages	Barclays MBS	50%	0.82%					
Inflation 2.20%								
Long-Term Expected Rate o	f Return		4.25%					

17. Other Postemployment Benefits – Multiple-Employer Life Insurance Plan (Continued)

The long-term expected rate of return and expected inflation rate remained unchanged from the prior year at 4.25% and 2.20% respectively. The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation.

Single Discount Rate

A single discount rate of 2.25% was used to measure the Total OPEB Liability for the current year, as opposed to a discount rate of 2.87% for the prior year. The significant change in the discount rate was primarily caused by the decrease in the municipal bond rate from 2.74% as of December 31, 2019 to 2.12% as of December 31, 2020. The Plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive members. Therefore, the discount rate for calculating the Total OPEB Liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be insufficient. The plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through December 31, 2036.

The projection of cash flows used to determine the single discount rate assumed that employer contributions will be made according to the current employer contribution schedule and that contributions are made by plan members retiring prior to age 65.

Sensitivity of the Village's Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount Rate

The following presents the Village's proportionate share of the net OPEB liability (asset) calculated using the discount rate of 2.25 percent, as well as what the Village's proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (1.25 percent) or 1-percentage-point higher (3.25 percent) than the current rate:

	1% Decrease to		Current		1% Increase to	
	Discount Rate		Discount Rate		Discount Rate	
	(1.25%)		(2.25%)		(3.25%)	
District's proportionate share of the net OPEB liability (asset)	\$	203,570	\$	149,653	\$	108,876

OPEB Plan Fiduciary Net Position

Detailed information about the OPEB plan's fiduciary net position is available in separately issued financial statements available at <u>http://etf.wi.gov/publications/cafr.htm.</u>

18. Intergovernmental Agreements

Fire Protection

The Village of Osceola entered into a fire protection agreement with the Town of Farmington. The agreement specifies that the Village will provide fire protection service to the Township. The Town is required to reimburse the Village a sum equal to .75 mills based on the Town's equalized value.

The Town reimbursed the Village \$151,881 in 2021.

18. Intergovernmental Agreements (Continued)

EMS

The Village of Osceola, along with the Towns of Farmington, Osceola and Alden and the Village of Dresser, participate in the Osceola Area Ambulance Service Commission. The Commission provides EMS services to the respective communities. Each community appoints 2 members to the Board of Directors. Annual contributions by the Village are \$8.00 per resident. In 2021, the contribution was \$35,031 including pass-through of Act 102 monies from the state.

19. Redevelopment Authority

The Village, in 2001, created a redevelopment authority ("the authority") pursuant to Wisconsin Statute Section 66.133. The Authority is a legally separate entity that is appointed by the Village Board. The intention of the Authority is to purchase, manage and finance public improvements associated with TIF #2. The Authority obtained financing (RDA lease revenue bonds) that was used to purchase TID #2 infrastructure from the Village and lease the infrastructure back to the Village. The Village has approved the following:

- A Cooperative Agreement between the Village and the Authority.
- A purchase agreement between the Village and the Authority.
- A lease of public improvements from the Authority to the Village.

20. Bio-Solids Joint Commission

The Village of Osceola, along with ten other communities, is a member of the West Central Wisconsin Bio-Solids Facility Commission. The Commission was created under Section 66.30 Wis. Stats. The purpose of the Commission is to create and operate a facility for disposal of Bio-Solids waste. The Village's share of costs for 2021 was \$166,442.

21. Risk Management

The Village is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; error and omissions; worker's compensation; and health care of its employees. All risks are covered through the purchase of commercial insurance, with minimal deductibles. Settled claims have not exceeded the commercial coverage in any of the past three years.

22. Short-Term Debt

At 12/31/2021 the following short-term debt is outstanding:

	Original	Date of	Date of	Interest	Outstanding
Fund	Amount	Issue	Maturity	Rate	Debt
Capital Projects Fund Short-Term Debt	\$ 700,000	11/29/2021	11/29/2022	3.75%	\$ 415,464
Total Short-Term Debt	\$ 700,000				\$ 415,464

The following is a summary of short-term debt transactions of the Village for the year ended December 31, 2021.

	Balance			Balance
	1/1/2021	Issued	Retired	12/31/2021
Governmental Activities				
Capital Projects Fund Short-Term Debt	\$ 665,464	\$ -	\$ 250,000	\$ 415,464
Total Short-Term Debt	\$ 665,464	\$ -	\$ 250,000	\$ 415,464

23. Commitments and Contingencies

Commitments

TIF

The Village has two TIF districts. The Districts are subject to audits at several times including termination of the District. The Districts are subject to requests for reimbursement if expenditures are questioned. No provision for liability exists since management does not believe that there will be any material disallowances.

24. Subsequent Events

In May of 2022, the Village issued \$1.295 million in general obligation promissory notes. Proceeds from the notes will be used for capital projects in the Village.

25. New GASB Statements

The Government Accounting Standards Board ("GASB") has adopted GASB Statement No. 87, *Leases*, effective for reporting periods beginning after June 15, 2021, and GASB Statement No. 96, *Subscriptions-Based Information Technology Arrangements*, effective for reporting periods beginning after June 15, 2022. When these become effective, application of this standards may restate portions of these financial statements.

REQUIRED SUPPLEMENTAL INFORMATION

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (with Variances) General Fund For the Year Ended December 31, 2021

		Budgeted	Amou	nts	al Amounts, getary Basis	Fina	iance with al Budget - Positive Vegative)
	0	riginal		Final	 <u> </u>		<u> </u>
REVENUES							
Property Taxes	\$	593,643	\$	593,643	\$ 593,643	\$	-
Other Taxes		29,500		29,500	47,815		18,315
Special Assessment Revenue		-		-	490,040		490,040
Intergovernmental		589,665		589,665	543,282		(46,383)
License and Permits		82,748		82,748	108,411		25,663
Fines, Forfeits and Penalties		24,100		24,100	29,342		5,242
Public Charges for Services		275,254		275,254	258,157		(17,097)
Intergovernmental Charges for Services		151,881		151,881	151,929		48
Interest Income		-		-	1,882		1,882
Miscellaneous Income		95,639		95,639	316,367		220,728
Total Revenues		1,842,430		1,842,430	 2,540,868		698,438
EXPENDITURES							
Current:							
General Government		655,806		209,406	338,158		(128,752)
Public Safety		1,193,286		1,193,286	1,270,478		(77,192)
Public Works		373,683		373,683	307,410		66,273
Culture, Recreation and Education		105,407		105,407	121,081		(15,674)
Conservation and Development		18,048		18,048	19,534		(1,486)
Total Expenditures		2,346,230		1,899,830	 2,056,661		(156,831)
Excess (Deficiency) of Revenues Over				· · · ·	 · · · · ·		· · · · ·
Expenditures		(503,800)		(57,400)	 484,207		541,607
OTHER FINANCING SOURCES (USES)							
Transfers In		250,000		250,000	112,583		(137,417)
Transfers Out		(188,500)		(188,500)	(381,000)		(192,500)
Total Other Financing Sources and Uses		61,500		61,500	 (268,417)		(329,917)
Net Change in Fund Balances		(442,300)		4,100	215,790		211,690
Fund Balances - Beginning		231,708		231,708	231,708		-
Fund Balances - Ending	\$	(210,592)	\$	235,808	\$ 447,498	\$	211,690

VILLAGE OF OSCEOLA Required Supplemental Information Wisconsin Retirement System Schedules December 31, 2021

Schedule of Village's Proportaionate Share of the Net Pension Liability (Asset) As of the Measurement Date

Last 10 Fiscal Years

Year Ended December 31,	Proportion of the net pension liability (asset)	of th	ortionate share e net pension bility (asset)	Covered- employee payroll	Proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	Plan fiduciary net position as a percentage of the total pension liability (asset)
2020	0.73302900%	\$	(457,640)	\$ 1,046,802	(43.72%)	105.26%
2019	0.00695107%		(224,134)	940,611	(23.83%)	102.96%
2018	0.00690878%		245,792	907,380	27.09%	96.45%
2017	0.00665611%		(197,627)	829,597	(23.82%)	102.93%
2016	0.00682744%		56,274	879,276	6.40%	99.12%
2015	0.00678973%		110,332	798,500	13.82%	98.20%
2014	0.00722569%		(177,483)	861,405	(20.60%)	102.74%

Schedule of Village's Contributions

Last 10 Fiscal Years

				tributions in						
	Con	tractually		elation to contractually	Contribution			Contributions as a percentage of		
Year Ended	re	quired		required	deficiency	Cove	ered-employee	covered-		
December 31,	cont	ributions	co	ntributions	(excess)		payroll	employee payroll		
2021	\$	92,023	\$	(92,023)	-	\$	1,095,309	8.40%		
2020		87,610		(87,610)	-		1,046,802	8.37%		
2019		84,716		(84,716)	-		940,612	9.01%		
2018		82,935		(82,935)	-		907,380	9.14%		
2017		124,293		(124,293)	-		829,598	14.98%		
2016		125,158		(125,158)	-		879,276	14.23%		
2015		116,638		(116,638)	-		798,500	14.61%		

See accompanying notes to the required supplemental information.

VILLAGE OF OSCEOLA Required Supplemental Information Local Retiree Life Insurance Fund December 31, 2021

Schedule of Village's Proportionate Share of the Net OPEB Liability (Asset) As of the Measurement Date

Last 10 Fiscal Years

					Proportionate share of the net pension liability	Plan fiduciary net position as a		
	Proportion of	Propor	tionate share	Covered-	(asset) as a percentage of	percentage of the		
Year Ended	the net pension	of the	net pension	employee	its covered-employee	total pension		
December 31,	liability (asset)	liabi	ility (asset)	payroll	payroll	liability (asset)		
2020	0.02720600%	\$	149,653	\$ 921,000	16.25%	31.36%		
2019	0.03479000%		148,143	880,000	16.83%	37.58%		
2018	0.02999500%		77,397	823,000	9.40%	48.69%		
2017	0.03116700%		93,768	1,310,662	7.15%	44.81%		

VILLAGE OF OSCEOLA Notes to Required Supplemental Information December 31, 2021

1. Notes to Budgetary Comparison Schedule

A. Basis of Accounting

The General Fund budgetary comparison schedule has been presented on the modified accrual basis of accounting, which is consistent with accounting principles generally accepted in the United States of America. See Note 1 (G) in the notes to the financial statements for more information on the Village's budgetary information.

B. Excess Expenditures over Appropriations

The Village controls expenditures at the department level. The following departments exceeded the departmental budget:

DEPARTMENT	BUDGET	ACTUAL	VARIANCE
General Government	209,406	338,158	(128,752)
Public Safety	1,193,286	1,270,478	(77,192)
Culture, recreation and education	105,407	121,081	(15,674)
Conservation and Development	18,048	19,534	(1,486)

2. Notes to Wisconsin Retirement System Schedules

Governmental Accounting Standards Board Statement No. 68 requirements have been implemented prospectively, therefore, the illustrations do not present similar information for the 3 preceding years

Changes of Benefit Terms.

There were no changes of benefit terms for any participating employer in WRS.

Changes of Assumptions.

Np significant changes in assumptions were noted from the prior year.

3. Notes to Local Retiree Life Insurance Schedules

Governmental Accounting Standards Board Statement No. 75 requirements have been implemented prospectively, therefore, the illustrations do not present similar information for the 6 preceding years

Changes of Benefit Terms.

There were no changes of benefit terms for any participating employer in LRLIF.

Changes of Assumptions.

The Single Discount Rate assumption used to develop the Total OPEB Liability changed from the prior year. Please refer to the Actuarial Assumptions section above for additional detail.

OTHER SUPPLEMENTAL INFORMATION

Combining Balance Sheet Non-Major Governmental Funds December 31, 2021

	Special Revenue											
		nmunity st Police	Enfo	Law rcement rants	Lib	rary ACT 150	B	library uilding Book perating		Fire mmunity Trust		
ASSETS												
Cash and Cash Equivalents	\$	1,456	\$	151	\$	20,704	\$	15,953	\$	12,890		
Restricted Cash		-		-		-		22,079		-		
Total Assets	\$	1,456	\$	151	\$	20,704	\$	38,032	\$	12,890		
LIABILITIES Liabilities: Accounts Payable Due to Other Funds Total Liabilities	\$	-	\$	-	\$	13,386 19,633 33,019	\$	- - -	\$	-		
DEFERRED INFLOWS OF RESOURCES												
Property Taxes		-		-		-		-		-		
Total Deferred Inflows of Resources		-		-		-		-				
FUND BALANCES												
Restricted		1,456		151		-		38,032		12,890		
Unassigned		-		-		(12,315)		-		-		
Total Fund Balances		1,456		151		(12,315)		38,032		12,890		
Total Liabilities and Fund Balances	\$	1,456	\$	151	\$	20,704	\$	38,032	\$	12,890		

Combining Balance Sheet Non-Major Governmental Funds December 31, 2021

	Special Revenue								Capit	al Projects		
		Urban Foresty Grant		Airport		Room Tax Fund		Insurance Reserve		TIF 3		on-Major ernmental Funds
ASSETS												
Cash and Cash Equivalents	\$	2,422	\$	38,117	\$	38,079	\$	8,446	\$	8,770	\$	146,988
Receivables:												
Taxes		-		-		-		-		51,585		51,585
Restricted Cash								-		-		22,079
Total Assets	\$	2,422	\$	38,117	\$	38,079	\$	8,446	\$	60,355	\$	220,652
LIABILITIES Liabilities:												
Accounts Payable	\$	-	\$	11,855	\$	-	\$	4,249	\$	_	\$	29,490
Due to Other Funds	Ŷ	-	Ψ	-	Ŷ	-	Ψ		Ŷ	-	4	19,633
Total Liabilities		-	_	11,855		-		4,249		-		49,123
DEFERRED INFLOWS OF RESOURCES												
Property Taxes		-		-	_	-		-		65,576	_	65,576
Total Deferred Inflows of Resources		-		-		-				65,576		65,576
FUND BALANCES												
Restricted		2,422		26,262		38,079		4,197		-		123,489
Unassigned		-		-		-		-		(5,221)		(12,315)
Total Fund Balances		2,422		26,262		38,079		4,197		(5,221)		111,174
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$	2,422	\$	38,117	\$	38,079	\$	8,446	\$	60,355	\$	225,873

Combining Statement of Revenues, Expenditures and Changes in Fund Balance Non-Major Governmental Funds For the Year Ended December 31, 2021

				Specia	al Revenue				
	nmunity st Police	Law Enforcement Grants		Libra	ry ACT 150	Build	brary ling Book erating	Fire Community Trust	
REVENUES					_				
Intergovernmental	\$ -	\$	-	\$	171,075	\$	-		-
Public Charges for Services	-		-		6,323		-		-
Miscellaneous Income	 -		-		6,481		153		-
Total Revenues	 -		-		183,879		170		
EXPENDITURES									
Current:									
Culture, Recreation and Education	-		-		315,114		485		-
Total Expenditures	 -		-		315,114		485		-
Excess (Deficiency) of Revenues Over									
Expenditures	 -				(131,235)		(315)		
OTHER FINANCING SOURCES (USES)									
Transfers In	-		-		139,000		-		-
Total Other Financing Sources and Uses	 -		-		139,000		-		
Net Change in Fund Balances	_		_		7,765		(315)		_
Fund Balances - Beginning	1,456		151		(20,080)		38,347		12,890
Fund Balances - Ending	\$ 1,456	\$	151	\$	(12,315)	\$	38,032	\$	12,890

Combining Statement of Revenues, Expenditures and Changes in Fund Balance Non-Major Governmental Funds For the Year Ended December 31, 2021

				Capit	al Projects	Non-Major Governmental Funds						
	Urban Foresty Grant		Airport		Room Tax Fund			Insurance Reserve		TIF 3		
REVENUES												
Other Taxes	\$	-	\$	-	\$	26,993	\$	-	\$	-	\$	26,993
Intergovernmental		-		-		-		-		-		171,075
Public Charges for Services		-		116,378		-		-		-		122,701
Miscellaneous Income		-		-		-		3,249		-		9,883
Total Revenues		-	. <u></u>	116,378		26,993		3,249				330,669
EXPENDITURES												
Current:												
General Government		-		130		-		-		-		130
Public Safety		-		-		-		4,249		-		4,249
Public Works		-		90,952		-		-		-		90,952
Culture, Recreation and Education		-		-		-		-		-		315,599
Conservation and Development		-		-		13,949		-		5,221		19,170
Total Expenditures		-		91,082		13,949		4,249		5,221		430,100
Excess (Deficiency) of Revenues Over												
Expenditures		-		25,296		13,044		(1,000)		(5,221)		(99,431)
OTHER FINANCING SOURCES (USES)												
Transfers In		-		-		-		-		-		139,000
Transfers Out		-		(2,370)		-		-		-		(2,370)
Total Other Financing Sources and Uses		-		(2,370)		-		-		-		136,630
Net Change in Fund Balances		-		22,926		13,044		(1,000)		(5,221)		37,199
Fund Balances - Beginning		2,422		3,336		25,035		5,197		-		68,754
Fund Balances - Ending	\$	2,422	\$	26,262	\$	38,079	\$	4,197	\$	(5,221)	\$	105,953